

# Building More Secure Information Systems

A Strategy for Effectively Applying the Provisions of FISMA

*Presented to the FISSEA Conference*

March 23, 2005

Dr. Ron Ross

*Computer Security Division  
Information Technology Laboratory*

# The Information Age

- Information systems are an integral part of government and business operations today
- Information systems are changing the way we do business and interact as a society
- Information systems are driving a reengineering of business processes in all sectors including defense, healthcare, manufacturing, financial services, etc.
- Information systems are driving a transition from a paper-based society to a digital society

# The Protection Gap

- Information system protection measures have not kept pace with rapidly advancing technologies
- Information security programs have not kept pace with the aggressive deployment of information technologies within enterprises
- Two-tiered approach to security (i.e., national security community vs. everyone else) has left significant parts of the critical infrastructure vulnerable

# The Global Threat

- Information security is not just a paperwork drill...there are dangerous adversaries out there capable of launching serious attacks on our information systems that can result in severe or catastrophic damage to the nation's critical information infrastructure and ultimately threaten our economic and national security...

# U.S. Critical Infrastructures

## *Definition*

- “...systems and assets, whether physical or virtual, so vital to the United States that the incapacity or destruction of such systems and assets would have a debilitating impact on security, national economic security, national public health and safety, or any combination of those matters.”

-- *USA Patriot Act (P.L. 107-56)*

# U.S. Critical Infrastructures

## *Examples*

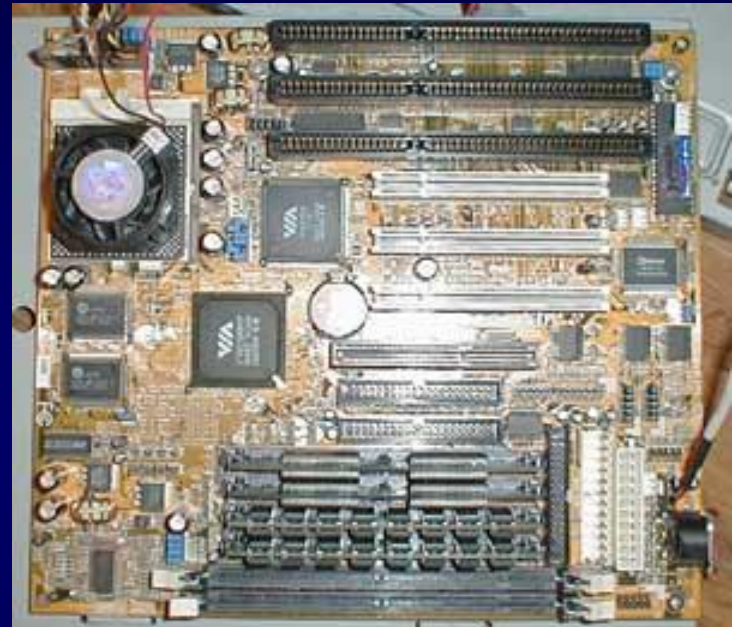
- Energy (electrical, nuclear, gas and oil, dams)
- Transportation (air, road, rail, port, waterways)
- Public Health Systems / Emergency Services
- Information and Telecommunications
- Defense Industry
- Banking and Finance
- Postal and Shipping
- Agriculture / Food / Water
- Chemical

# Critical Infrastructure Protection

- The U.S. critical infrastructures are over **90%** owned and operated by the private sector
- Critical infrastructure protection must be a **partnership** between the public and private sectors
- Information security solutions must be broad-based, consensus-driven, and address the ongoing needs of government and industry

# Threats to Security

*Connectivity*



*Complexity*

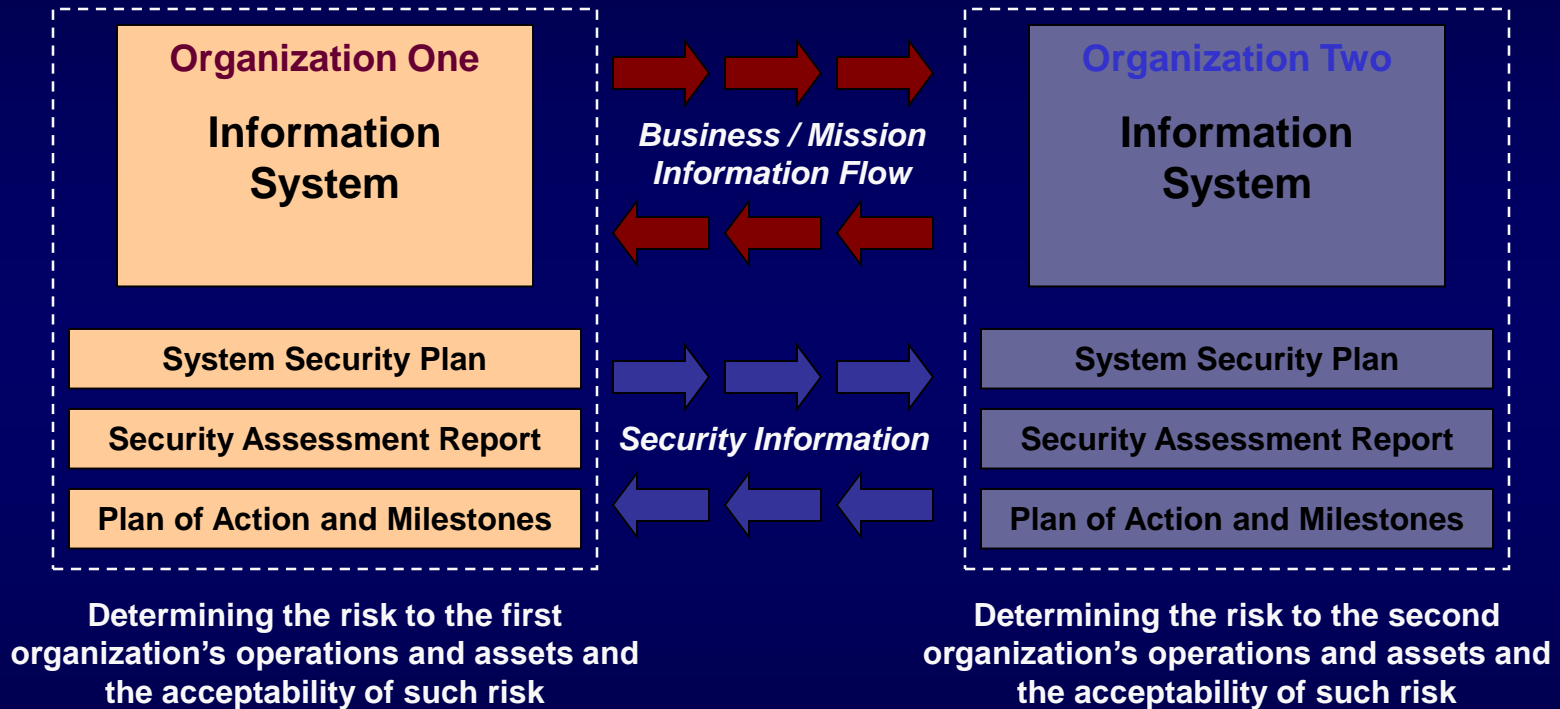


# Key Security Challenges

- Adequately protecting enterprise information systems within constrained budgets
- Changing the current culture of:  
*“Connect first...ask security questions later”*
- Bringing standardization to:
  - ✓ Information system security control selection and specification
  - ✓ Methods and procedures employed to assess the correctness and effectiveness of those controls

# Why Standardization?

## *Security Visibility Among Business/Mission Partners*



The objective is to achieve *visibility* into prospective business/mission partners information security programs **BEFORE** critical/sensitive communications begin...establishing levels of security due diligence.

# Legislative and Policy Drivers

- Public Law 107-347 (Title III)  
*Federal Information Security Management Act of 2002*
- Public Law 107-305  
*Cyber Security Research and Development Act of 2002*
- Homeland Security Presidential Directive #7  
*Critical Infrastructure Identification, Prioritization, and Protection*
- OMB Circular A-130 (Appendix III)  
*Security of Federal Automated Information Resources*

# FISMA Legislation

## *Overview*

“Each federal agency shall develop, document, and implement an agency-wide information security program to provide information security for the information and information systems that support the operations and assets of the agency, including those provided or managed by another agency, contractor, or other source...”

**-- Federal Information Security Management Act of 2002**

# FISMA Implementation Project

## *Current and Future Activities*

- Phase I: Development of FISMA-related security standards and guidelines  
Status: Currently underway and nearing completion
- Phase II: Development of accreditation program for security service providers  
Status: Projected start in 2006; partially funded
- Phase III: Development of validation program for information security tools  
Status: No projected start date; currently not funded

# FISMA Implementation Project

## *Standards and Guidelines*

- FIPS Publication 199 (*Security Categorization*)
- NIST Special Publication 800-37 (*Certification & Accreditation*)
- NIST Special Publication 800-53 (*Recommended Security Controls*)
- NIST Special Publication 800-53A (*Security Control Assessment*)
- NIST Special Publication 800-59 (*National Security Systems*)
- NIST Special Publication 800-60 (*Security Category Mapping*)
- FIPS Publication 200 (*Minimum Security Controls*)

# Categorization Standards

## *FISMA Requirement*

- Develop standards to be used by federal agencies to categorize information and information systems based on the objectives of providing appropriate levels of information security according to a range of risk levels
- Publication status:
  - ✓ Federal Information Processing Standards (FIPS) Publication 199, “Standards for Security Categorization of Federal Information and Information Systems”
  - ✓ Final Publication: **December 2003**\*

\* FIPS Publication 199 was signed by the Secretary of Commerce in February 2004.

# Security Categorization

*Example: An Enterprise Information System*

FIPS Publication 199	Low	Moderate	High
<b>Confidentiality</b>	The loss of confidentiality could be expected to have a <b>limited</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of confidentiality could be expected to have a <b>serious</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of confidentiality could be expected to have a <b>severe or catastrophic</b> adverse effect on organizational operations, organizational assets, or individuals.
<b>Integrity</b>	The loss of integrity could be expected to have a <b>limited</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of integrity could be expected to have a <b>serious</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of integrity could be expected to have a <b>severe or catastrophic</b> adverse effect on organizational operations, organizational assets, or individuals.
<b>Availability</b>	The loss of availability could be expected to have a <b>limited</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of availability could be expected to have a <b>serious</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of availability could be expected to have a <b>severe or catastrophic</b> adverse effect on organizational operations, organizational assets, or individuals.

Guidance for Mapping Types of Information and Information Systems to FIPS Publication 199 Security Categories





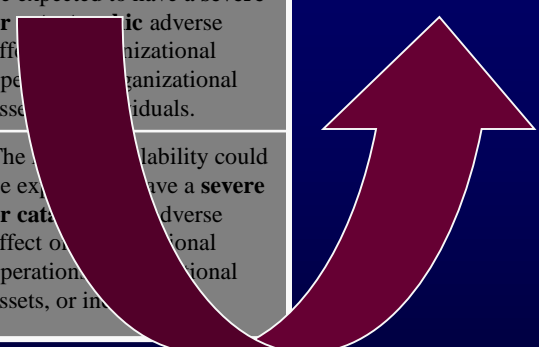
# Security Categorization

*Example: An Enterprise Information System*

FIPS Publication 199	Low	Moderate	High
<b>Confidentiality</b>	The loss of confidentiality could be expected to have a <b>limited</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of confidentiality could be expected to have a <b>serious</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of confidentiality could be expected to have a <b>severe or catastrophic</b> adverse effect on organizational operations, organizational assets, or individuals.
<b>Integrity</b>	The loss of integrity could be expected to have a <b>limited</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of integrity could be expected to have a <b>serious</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of integrity could be expected to have a <b>severe or catastrophic</b> adverse effect on organizational operations, organizational assets, or individuals.
<b>Availability</b>	The loss of availability could be expected to have a <b>limited</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of availability could be expected to have a <b>serious</b> adverse effect on organizational operations, organizational assets, or individuals.	The loss of availability could be expected to have a <b>severe or catastrophic</b> adverse effect on organizational operations, organizational assets, or individuals.

**Minimum Security Controls for High Impact Systems**

**Guidance for Mapping Types of Information and Information Systems to FIPS Publication 199 Security Categories**



# Mapping Guidelines

## *FISMA Requirement*

- Develop guidelines recommending the types of information and information systems to be included in each category
- Publication status:
  - ✓ NIST Special Publication 800-60, “Guide for Mapping Types of Information and Information Systems to Security Categories”
  - ✓ Final Publication: **June 2004**

# Minimum Security Requirements

## *FISMA Requirement*

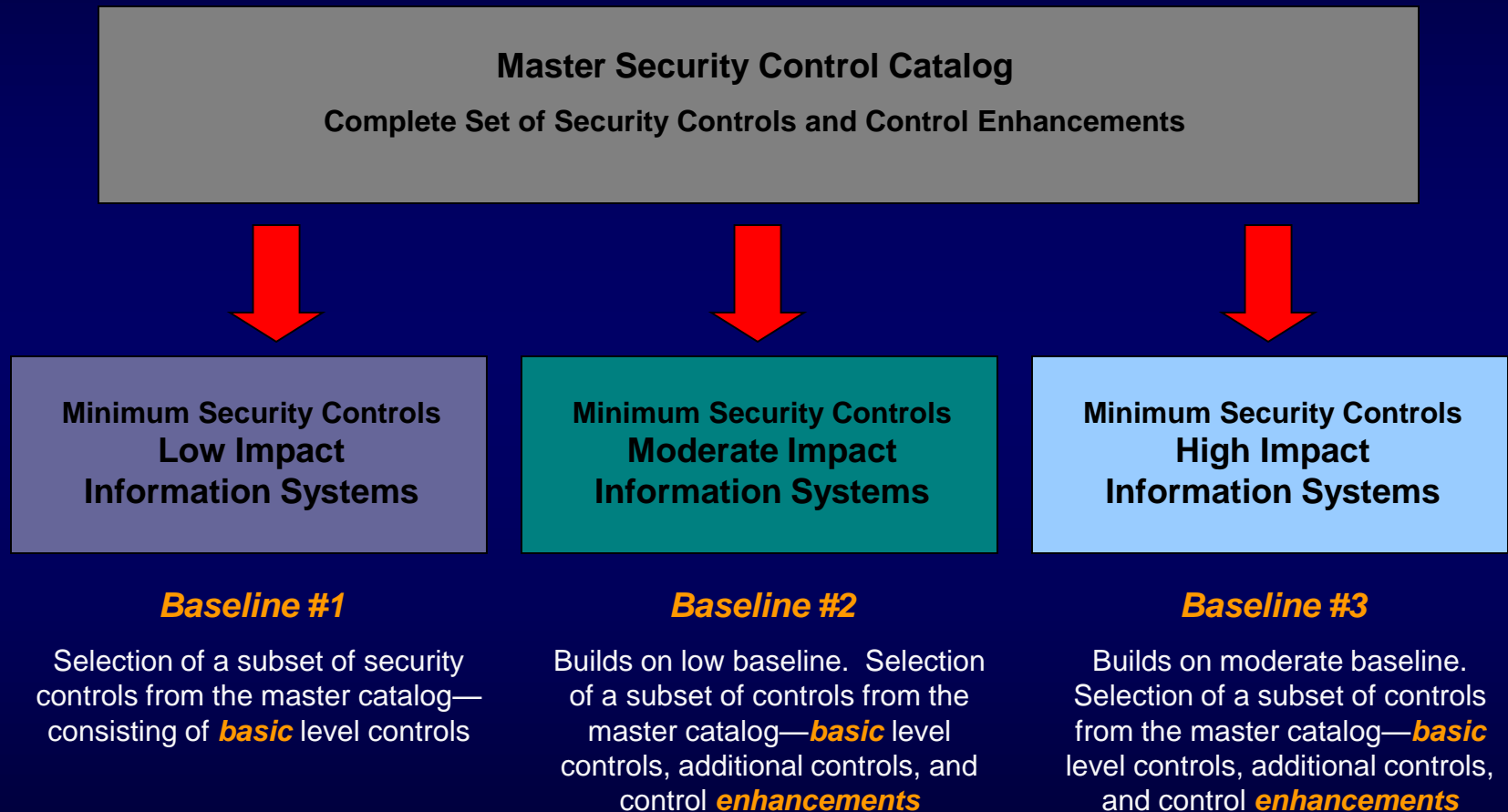
- Develop minimum information security requirements (management, operational, and technical security controls) for information and information systems in each such category
- Publication status:
  - ✓ Federal Information Processing Standards (FIPS) Publication 200, “Minimum Security Controls for Federal Information Systems”\*
  - ✓ Final Publication: **December 2005**

\* NIST Special Publication 800-53, “Recommended Security Controls for Federal Information Systems” (Final publication February 2005) will provide interim guidance until completion and adoption of FIPS Publication 200.

# Minimum Security Controls

- Minimum security controls, or baseline controls, defined for low-impact, moderate-impact, and high-impact information systems—
  - Provide a *starting point* for organizations in their security control selection process
  - Are used in conjunction with *scoping guidance* that allows the baseline controls to be tailored for specific operational environments
  - Support the organization's *risk management process*

# Security Control Baselines



# Security Control Assessment

## *FISMA Requirement*

- Conduct periodic testing and evaluation of the effectiveness of information security policies, procedures, and practices (including management, operational, and technical security controls)
- Publication status:
  - ✓ NIST Special Publication 800-53A, “Guide for Assessing the Security Controls in Federal Information Systems”
  - ✓ Initial Public Draft: **Spring 2005**

# Certification and Accreditation

## *Supporting FISMA Requirement*

- Conduct periodic testing and evaluation of the effectiveness of information security policies, procedures, and practices (including management, operational, and technical security controls)
- Publication status:
  - ✓ NIST Special Publication 800-37, “Guide for the Security Certification and Accreditation of Federal Information Systems”
  - ✓ Final Publication: **May 2004**

# Security Checklists

## *CSRDA Requirement*

- Develop and disseminate security configuration checklists and option selections that minimize the security risks associated with commercial information technology products that are, or are likely to become, widely used within federal information systems
- Publication status:
  - ✓ NIST Special Publication 800-70, “The NIST Security Configuration Checklists Program”
  - ✓ Initial Public Draft: **August 2004**



# Putting It All Together

## *Question*

How does the family of FISMA-related publications fit into an organization's information security program?

# An Integrated Approach

## *Answer*

NIST publications in the FISMA-related series provide security standards and guidelines that support an enterprise-wide risk management process and are an integral part of an agency's overall information security program.

# Information Security Program

## Links in the Security Chain: Management, Operational, and Technical Controls

- ✓ Risk assessment
- ✓ Security planning
- ✓ Security policies and procedures
- ✓ Contingency planning
- ✓ Incident response planning
- ✓ Security awareness and training
- ✓ Physical security
- ✓ Personnel security
- ✓ Certification, accreditation, and security assessments
- ✓ Access control mechanisms
- ✓ Identification & authentication mechanisms (Biometrics, tokens, passwords)
- ✓ Audit mechanisms
- ✓ Encryption mechanisms
- ✓ Firewalls and network security mechanisms
- ✓ Intrusion detection systems
- ✓ Security configuration settings
- ✓ Anti-viral software
- ✓ Smart cards

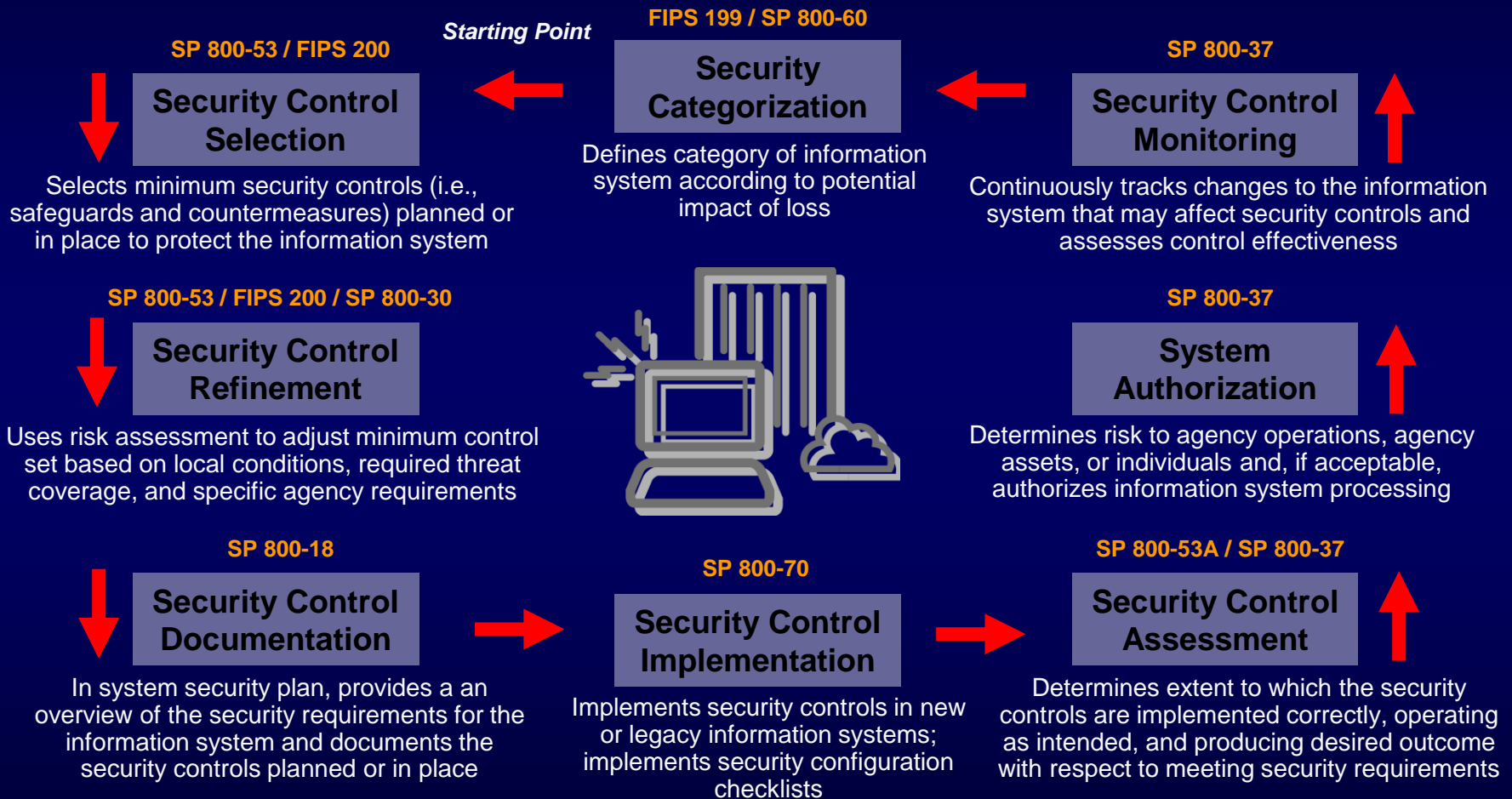
Adversaries attack the weakest link...where is yours?

# Managing Enterprise Risk

- Key activities in managing **enterprise-level risk**—risk resulting from the operation of an information system:
  - ✓ **Categorize** the information system
  - ✓ **Select** set of minimum (baseline) security controls
  - ✓ **Refine** the security control set based on risk assessment
  - ✓ **Document** security controls in system security plan
  - ✓ **Implement** the security controls in the information system
  - ✓ **Assess** the security controls
  - ✓ **Determine** agency-level risk and risk acceptability
  - ✓ **Authorize** information system operation
  - ✓ **Monitor** security controls on a continuous basis

# Managing Enterprise Risk

## The Framework



# The Golden Rules

## *Building an Effective Enterprise Information Security Program*

- Develop an enterprise-wide information security strategy and game plan
- Get corporate “buy in” for the enterprise information security program—effective programs start at the top
- Build information security into the infrastructure of the enterprise
- Establish level of “due diligence” for information security
- Focus initially on mission/business case impacts—bring in threat information only when specific and credible

# The Golden Rules

## *Building an Effective Enterprise Information Security Program*

- Create a balanced information security program with management, operational, and technical security controls
- Employ a solid foundation of security controls first, then build on that foundation guided by an assessment of risk
- Avoid complicated and expensive risk assessments that rely on flawed assumptions or unverifiable data
- Harden the target; place multiple barriers between the adversary and enterprise information systems
- Be a good consumer—beware of vendors trying to sell “single point solutions” for enterprise security problems

# The Golden Rules

## *Building an Effective Enterprise Information Security Program*

- Don't be overwhelmed with the enormity or complexity of the information security problem—take one step at a time and build on small successes
- Don't tolerate indifference to enterprise information security problems

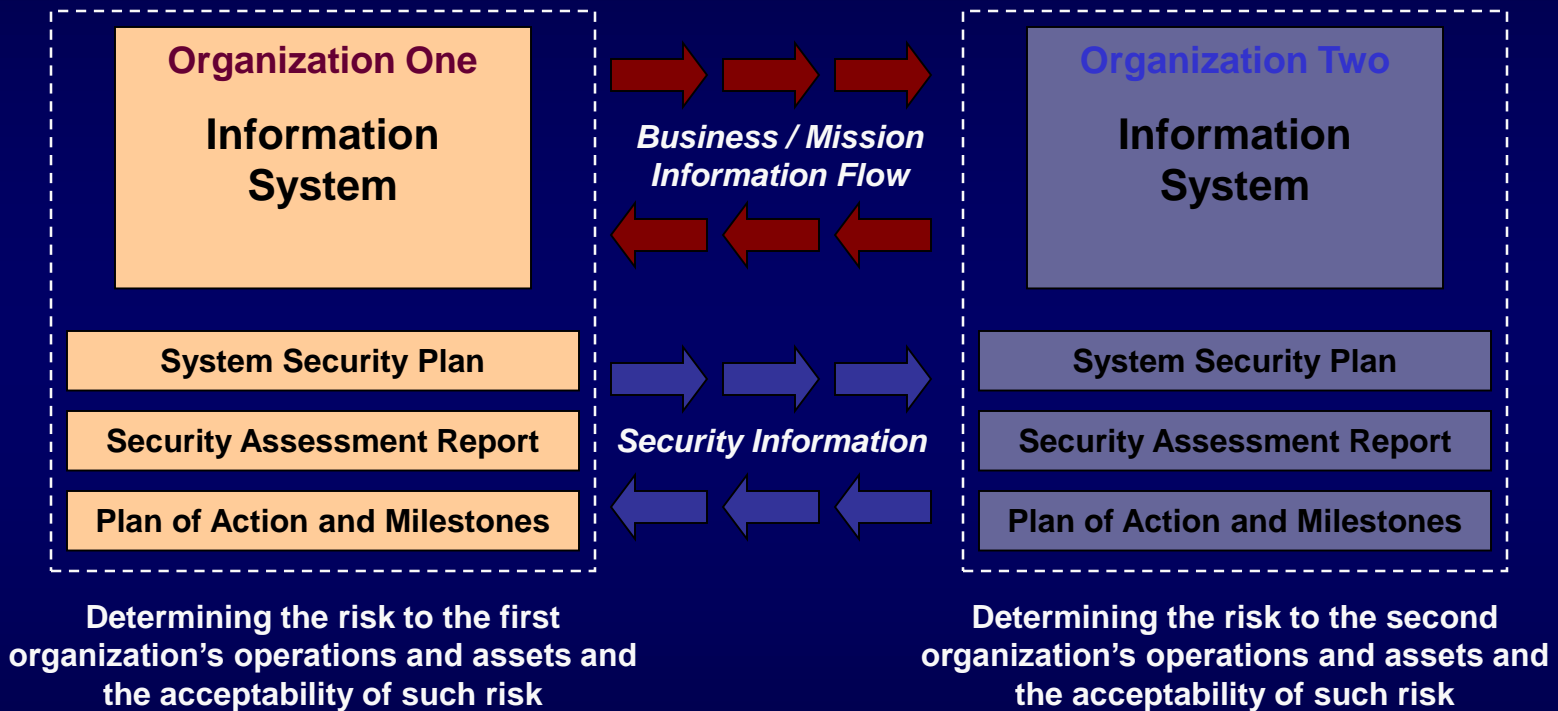
### *And finally...*

- Manage enterprise risk—don't try to avoid it!



# The Desired End State

## *Security Visibility Among Business/Mission Partners*



The objective is to achieve *visibility* into prospective business/mission partners information security programs **BEFORE** critical/sensitive communications begin...establishing levels of security due diligence.

# Contact Information

100 Bureau Drive Mailstop 8930  
Gaithersburg, MD USA 20899-8930

## *Project Leader*

Dr. Ron Ross  
(301) 975-5390  
[ron.ross@nist.gov](mailto:ron.ross@nist.gov)

## *Administrative Support*

Peggy Himes  
(301) 975-2489  
[peggy.himes@nist.gov](mailto:peggy.himes@nist.gov)

## *Senior Information Security Researchers and Technical Support*

Marianne Swanson  
(301) 975-3293  
[marianne.swanson@nist.gov](mailto:marianne.swanson@nist.gov)

Dr. Stu Katzke  
(301) 975-4768  
[skatzke@nist.gov](mailto:skatzke@nist.gov)

Pat Toth  
(301) 975-5140  
[patricia.toth@nist.gov](mailto:patricia.toth@nist.gov)

Arnold Johnson  
(301) 975-3247  
[arnold.johnson@nist.gov](mailto:arnold.johnson@nist.gov)

Curt Barker  
(301) 975-4768  
[wbarker@nist.gov](mailto:wbarker@nist.gov)

Information and Feedback  
Web: [csrc.nist.gov/sec-cert](http://csrc.nist.gov/sec-cert)  
Comments: [sec-cert@nist.gov](mailto:sec-cert@nist.gov)