Ongoing Authorization Transitioning to Near Real-Time Risk Management

August 19, 2014

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The Need for Supplemental Guidance

- Initial guidance on ongoing authorization
 (OA) is found in NIST SPs 800-37/800-137
- Terms related to OA are not well defined in those pubs, nor are specific conditions and criteria for moving to OA
- Will likely be incorporated into future versions of SPs 800-37 and 800-137



OMB Memo 14-03

The memo directs NIST to publish guidance establishing a process and criteria for federal agencies to conduct OA



Risk Management Framework

Starting Point



FIPS 199/SP 800-60

CATEGORIZE Information System





SP 800-137/SP 800-53A

MONITOR Security State



SELECT Security Controls



SP 800-37

AUTHORIZE Information System

Security Life Cycle

SP 800-39 SP 800-37 SP 800-30

Many SPs

IMPLEMENTSecurity Controls



SP 800-53A

ASSESS Security Controls







Where Does OA Fit within RMF Steps?

- Ongoing authorization is part of Step 5, Authorize
- Ongoing assessment is part of Step 6, Monitor
- Both ongoing authorization and ongoing assessment are dependent on the organization's Information Security Continuous Monitoring (ISCM) strategy and program



Security Authorization Definitions: Initial

- Initial Authorization the initial (start-up) risk determination and risk acceptance decision based on a zero-base review, ideally conducted *prior to* operations phase
- Includes an assessment of all implemented security controls as documented in the system security plan



Security Authorization Definitions: Ongoing

- Ongoing Authorization the risk determinations and risk acceptance decisions taken at agreed upon and documented frequencies subsequent to the initial authorization (during ops phase)
- Is a time- or event-driven authorization process
- Is dependent on the ISCM program to provide information about the system's near real-time security state



Security Authorization Definitions: Reauthorization

- Reauthorization the static, single point-in-time risk determination/risk acceptance decision that occurs subsequent to the initial authorization
- May be a time- or event-driven authorization process conducted during operations phase
- Under OA, reauthorization is typically an eventdriven action in response to an event that drives risk above organizational risk tolerance



Information Security Continuous Monitoring

 SP 800-137: Maintaining ongoing awareness of information security, vulnerabilities, and threats to support risk management decisions.

Six steps:

- Define ISCM strategy
- Establish ISCM program (metrics, frequencies, tech arch)
- Implement ISCM program
- Analyze collected data and Report findings
- Respond to findings
- Review/Update ISCM program



Ongoing Assessment

- The continuous evaluation of the effectiveness of security control implementation
- Is NOT separate from ISCM
- Is a subset of ISCM activities (Steps 3 and 4)
 - Is initiated when the collecting of security-related information begins as part of ISCM Step 3, Implement (both automated and manual/procedural collection)
 - Continues as information is correlated, analyzed, and reported as part of ISCM Step 4, Analyze and Report



Conditions for OA Implementation

- 1. AO has granted an initial ATO IAW the RMF, and system has entered operational phase
- 2. ISCM program is in place that monitors all implemented controls:
 - at the appropriate frequencies
 - with the appropriate degree of rigor
 - IAW the organization's ISCM strategy and NIST guidance



Process for OA Implementation

- The organization defines and implements a process to specifically designate that:
 - the system has satisfied the two conditions
 - the system has transitioned to ongoing authorization
- The AO formally:
 - acknowledges that the system is now being managed under the ongoing authorization process
 - accepts responsibility for performing necessary activities associated with the OA process
 - issues a new authorization decision document



Collecting Security-Related Info for OA

- To support OA, security-related info is generated for all implemented controls (including inherited common controls):
 - at the frequency specified in the ISCM strategy
 - using automated or manual/procedural methods
- Automated tools may not be sufficient because:
 - additional assurance is needed
 - tools don't cover all implemented controls/parts of controls
 - tools don't cover all technologies/platforms



Assessor Independence for OA

To support OA for moderate and high impact systems:

- security-related information (automated and manually/procedurally generated) is produced and/or analyzed by an entity that meets independence requirements defined in control CA-7(1)
- the independent entity is impartial and free from any perceived or actual conflicts of interest



OA Frequency

- Security control CA-6, Part c. requires updating the security authorization at an organization-defined frequency
- CA-6, Part c. reinforces the concept of OA
- Organizations define the frequency with which AOs review security-related information and determine if the risk continues to be acceptable
- Security-related information is typically delivered to the AO via a security management and reporting tool



Time-Driven Authorization

- Refers to the frequency of OA defined by the organization as part of CA-6, Part c.
- Time-driven OA frequency may (and probably should) be dependent on the system impact level
- AOs review security-related information with at least the organization-defined frequency

Event-Driven Authorization

- Necessitates an immediate review of securityrelated information by the AO
- Immediate review is in addition to the time-driven frequency defined in the ISCM strategy/CA-6c
- Organizations define event-driven triggers for ongoing authorizations and reauthorizations
- Trigger indicators or prompts that cause an organization to react in some predefined manner



Event-Driven Triggers for OA

- New threat/vulnerability impact information
- Increased number of findings from ISCM program
- New mission/business requirements
- Change in AO
- Organizational thresholds being exceeded
- Significant changes:
 - in risk assessment findings
 - to the system, common controls, or environments of op



Event-Driven Triggers for Reauthorization

- When risk rises above the acceptable organizational risk tolerance due to, for example:
 - A catastrophic breach/incident
 - Failure of, or significant problems with, the ISCM program
- Reauthorization actions may necessitate a review of and changes to the ISCM strategy



RMF Step 5 (Authorize) Tasks - SO

- Task 5-1: Prepare the POA&M
 - Overall process is unchanged under OA
 - Specific weaknesses are identified using output of ISCM
- Task 5-2: Assemble and submit package to AO
 - Overall process is unchanged under OA
 - AO still requires the same information (SSP/SAR/POA&M)
 - SAR and POA&M info are generated from output of ISCM
 - Ideally, the information is delivered to the AO via automated reports



RMF Step 5 (Authorize) Tasks - AO

- Task 5-3: Determine the risk
 - Overall process is unchanged under OA
 - AO still reviews security-related info and determines risk
 IAW the organization risk management strategy
- Task 5-4: Determine if risk is acceptable
 - Overall process is unchanged under OA
 - AO is still responsible and accountable to explicitly understand and accept the risk
 - AO acknowledges risk continues to be acceptable or indicates risk is no longer acceptable



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