

Electronic Benefit Transfer

The Modern Benefit Delivery System

By

Lizbeth Silbermann



Modernizing Benefit Delivery

- Food Stamp Program overview
- EBT in the Food Stamp Program
- How EBT works



Program Scope

- 19.1 million people per month
- \$20.5 billion
- \$ 4.8 billion in administrative costs
- 145,000 licensed stores
- 1,500 National staff
- \$80 per month per person
- \$186 per household



Program Characteristics

- National uniform rules for eligibility and benefit determination
- Joint National-State administration
 - National funded benefits
 - National rules
 - State run local operations
 - Administrative costs split 50-50



Benefits Issued Monthly

Households can buy:

- Foods for home preparation and consumption
- Seeds and plants that produce food for the household to eat

Households cannot buy:

- Alcoholic beverages or tobacco
- Non-food items such as pet foods, soaps, paper products, household supplies
- Vitamins and medications
- Food that will be eaten in store
- Hot foods

Food Stamps cannot be exchanged for cash



A Paper World





How the Paper World Worked

- Coupons printed and assembled into books
- Books shipped to states for issuance
- Books issued to recipients
- Coupons torn out and used at stores
- Coupons redeemed through banking system like checks/money
- Coupons destroyed



Issues

- Cost
- Logistics
- Float
- Accountability
- Administration

- Stigma
- Cash Change
- Trafficking/Fraud

SOLUTION?



EBT







Technology Requirements

- Comparable to Debit Card Platform
- May include one or more technologies:
 - Integrated Circuit Chips
 - Magnetic Stripes
 - Anti-Counterfeiting
- Interoperability
- Performance
- Security



Technology Requirements

Exceptions

- Targeted Benefit
- Funds Movement at Point of Redemption
- Additional Reporting Requirements

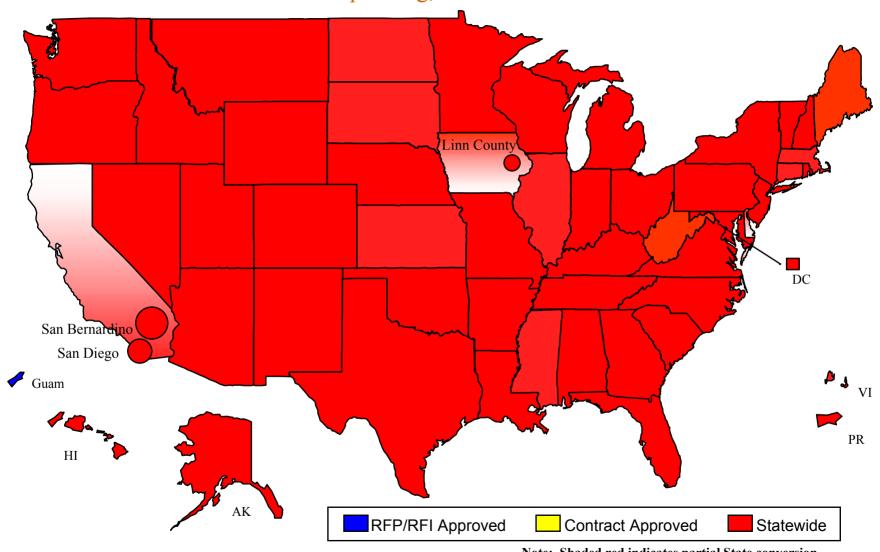


EBT Milestones

- Early demonstrations (1984-1992)
- FSP Regulations published (1992)
- Personal Responsibility and Work Opportunity Reconciliation Act passed mandated EBT (1996)

FSP EBT- June 2003

52 Operating, 48 Statewide*



Note: Shaded red indicates partial State conversion.
*Count includes Puerto Rico

EBT as Percent of Total FSP Redemptions **Mar.03** 97.27% 98.23% 100% 82.00% 90% 75.53% 80% 67.00% 70% 53.05% 60% 50% 25.62% 40% 30% 15.35% 11.49% 20% 0.14% 0.31% 1.20% 2.10% 2.65% 0.07% 10%0,07% 1988 1989 1990 1991 1992 1993 1994 1995 1996 1997 1998 1999 2000 2001 2002 **EST EST**

2003

2004



Advantages of EBT

- Less Stigma for Recipients
- Greater Security for Recipients
- Fast Payment to Retailers
- Better Financial Management for FNS
- Reduced Fraud
- Better Fraud Detection Tools
- Reduced Cost

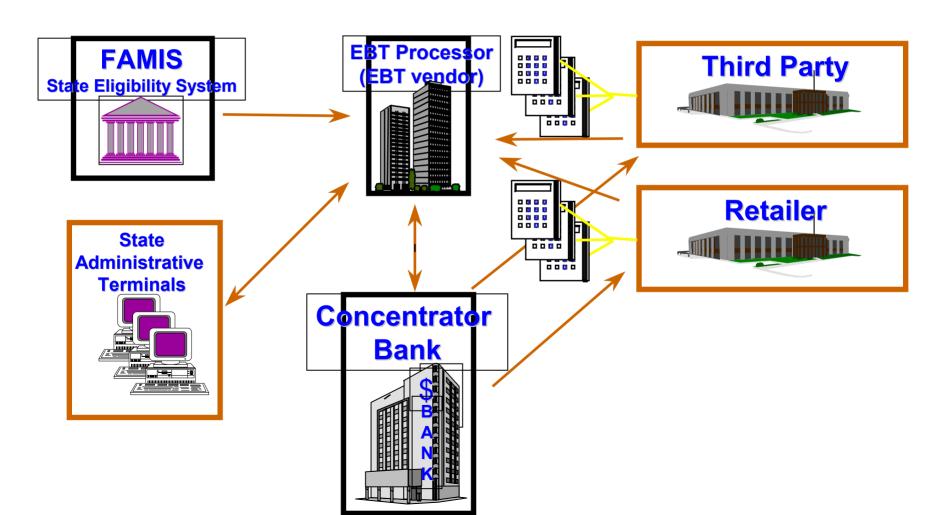


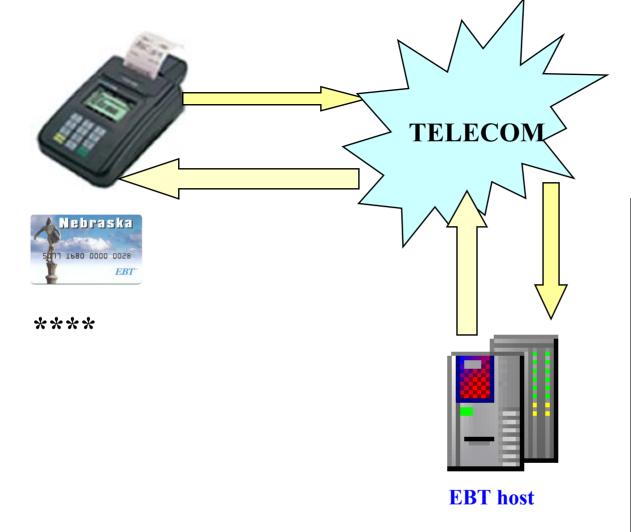
EBT Components

- Account Setup & Benefit Authorization
- Card Issuance and Training
- Recipient Account Maintenance
- Transaction Processing
- Customer Service
- Retailer Participation
- EBT Settlement and Reporting



EBT Infrastructure





Store FNS #

Card PAN

Card status

PIN (encrypted)

Benefit type

Balance

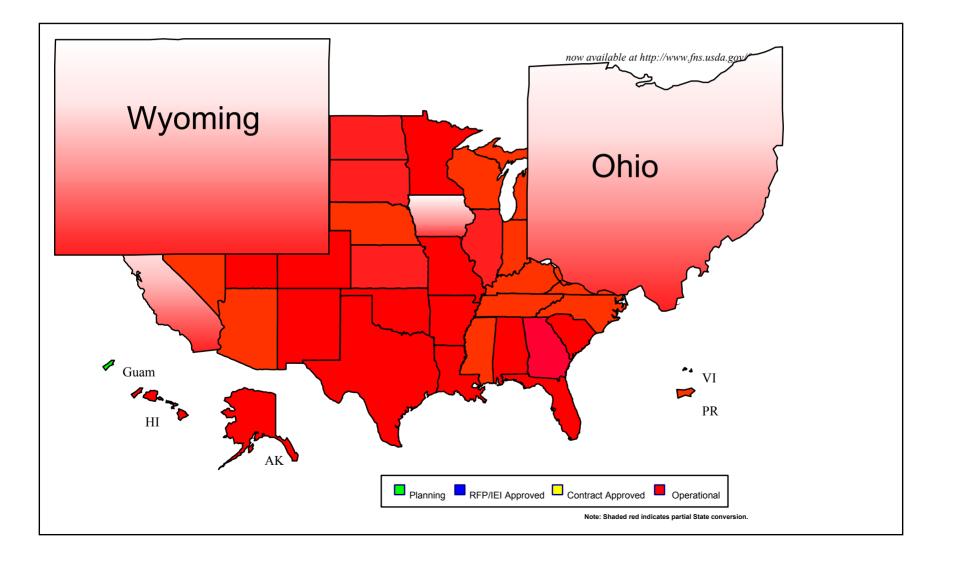


EBT Programs

- Food Stamps
- TANF
- Child Care
- Employment & Training

- Medicaid Eligibility
- Child Support
- Other State Cash
- WIC

What About Smart Cards ...





Differences from On-Line

- Benefits loaded at store(s) chosen by recipient
- Balance and PIN on the card chip
- Telecommunication not required
- Hot card file not centralized
- Upload for settlement and to update card balances



Off-line EBT

- PROs
 - Lots of data space on card
 - Added security
 - No telecom downtime

CONs

- Not adopted by commercial sector
- Cost of equipment/cards
- Load it or lose it
- No hotcard file
- Not interoperable



EBT Card Technologies in the future?

- Biometric applications may be more suited to smart cards
- WIC and health record maintenance seem to be more suited to smart card technology
- Security capabilities