

1 **Draft NIST Special Publication 800-121**
2 **Revision 2**

3 **Guide to Bluetooth Security**
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5 John Padgette
6 John Bahr
7 Mayank Batra
8 Marcel Holtmann
9 Rhonda Smithbey
10 Lily Chen
11 Karen Scarfone
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18 **C O M P U T E R S E C U R I T Y**
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Draft NIST Special Publication 800-121
Revision 2

Guide to Bluetooth Security

John Padgett
Accenture Federal Services
Arlington, VA

Rhonda Smithbey
Spanalytics
Richmond, VA

John Bahr
Bahr Engineering
Superior, CO

Lily Chen
Computer Security Division
Information Technology Laboratory

Mayank Batra
Qualcomm Tech. Intl., Ltd.
Cambridge, United Kingdom

Karen Scarfone
Scarfone Cybersecurity
Clifton, VA

Marcel Holtmann
Intel Corporation
Munich, Germany

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U.S. Department of Commerce
Penny Pritzker, Secretary

National Institute of Standards and Technology
Willie May, Under Secretary of Commerce for Standards and Technology and Director

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85 National Institute of Standards and Technology
86 Attn: Computer Security Division, Information Technology Laboratory
87 100 Bureau Drive (Mail Stop 8930) Gaithersburg, MD 20899-8930
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101

102

Abstract

103 Bluetooth wireless technology is an open standard for short-range radio frequency
104 communication used primarily to establish wireless personal area networks (WPANs), and has
105 been integrated into many types of business and consumer devices. This publication provides
106 information on the security capabilities of Bluetooth and gives recommendations to
107 organizations employing Bluetooth wireless technologies on securing them effectively. The
108 Bluetooth versions within the scope of this publication are versions 1.1, 1.2, 2.0 + Enhanced
109 Data Rate (EDR), 2.1 + EDR, 3.0 + High Speed (HS), 4.0, 4.1, and 4.2. Versions 4.0 and later
110 support the low energy feature of Bluetooth.

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Keywords

113 Bluetooth; information security; network security; wireless networking; wireless personal area
114 networks

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125

Note to Reviewers

126 This document is the second revision to NIST SP 800-121, *Guide to Bluetooth Security*. Updates in this
127 revision include an introduction to and discussion of Bluetooth 4.0, 4.1, and 4.2 security mechanisms and
128 recommendations, including Secure Connections for BR/EDR and low energy.

129 **Executive Summary**

130 Bluetooth is an open standard for short-range radio frequency (RF) communication. Bluetooth
131 wireless technology is used primarily to establish wireless personal area networks (WPANs).
132 Bluetooth has been integrated into many types of business and consumer devices, including cell
133 phones, laptops, automobiles, medical devices, printers, keyboards, mice, headsets, and, more
134 recently, medical devices and personal devices (such as smart watches, music speakers, home
135 appliances, fitness monitors, and trackers). This allows users to form ad hoc networks between a
136 wide variety of devices to transfer voice and data. This document provides an overview of
137 Bluetooth wireless technology and discusses related security concerns.

138 Several Bluetooth versions are currently in use in commercial devices, while the most current
139 version can be found at bluetooth.com. At the time of writing, Bluetooth 4.0 (adopted June 2010)
140 is the most prevalent. The most recent versions include Bluetooth 4.1 and Bluetooth 4.2.
141 Bluetooth 4.1 (adopted December 2013) improved the strengths of the Basic Rate/Enhanced
142 Data Rate (BR/EDR) technology cryptographic key, device authentication, and encryption by
143 making use of Federal Information Processing Standard (FIPS) approved algorithms. Bluetooth
144 4.2 (adopted December 2014) improved the strength of the low energy technology cryptographic
145 key by making use of FIPS-approved algorithms, and provided means to convert BR/EDR
146 technology keys to low energy technology keys and vice versa. This publication addresses the
147 security of all versions of Bluetooth.

148 Bluetooth wireless technology and associated devices are susceptible to general wireless
149 networking threats, such as denial of service (DoS) attacks, eavesdropping, man-in-the-middle
150 (MITM) attacks, message modification, and resource misappropriation. They are also threatened
151 by more specific attacks related to Bluetooth wireless technology that target known
152 vulnerabilities in Bluetooth implementations and specifications. Attacks against improperly
153 secured Bluetooth implementations can provide attackers with unauthorized access to sensitive
154 information and unauthorized use of Bluetooth devices and other systems or networks to which
155 the devices are connected.

156 To improve the security of Bluetooth implementations, organizations should implement the
157 following recommendations:

158 **Organizations should use the strongest Bluetooth security mode that is available for their**
159 **Bluetooth devices.**

160 The Bluetooth specifications define several security modes, and each version of Bluetooth
161 supports some, but not all, of these modes. The modes differ primarily by the point at which the
162 device initiates security; hence, these modes define how well they protect Bluetooth
163 communications and devices from potential attack. Some security modes have configurable
164 security level settings which affect the security of the connections.

165 For Bluetooth BR, EDR, and High Speed (HS), Security Mode 4, Level 4 (introduced in Version
166 4.1) is considered the strongest because it requires Secure Connections, which uses authenticated
167 pairing and encryption using 128-bit strength keys generated using FIPS-approved Advanced
168 Encryption Standard (AES) encryption. For Bluetooth 2.1 through 4.0 devices, Security Mode 4,

169 Level 3 is the most secure, and for Bluetooth 2.0 and older devices Security Mode 3 is
170 recommended. Security Modes 2 and 4 can also use authentication and encryption, but do not
171 initiate them until after the Bluetooth physical link has already been fully established and logical
172 channels partially established. Security Mode 1 devices never initiate security and therefore
173 should never be used.

174 For the low energy feature of Bluetooth (introduced in Version 4.0 and updated in 4.1 and 4.2),
175 Security Mode 1 Level 4 is the strongest mode because it requires authenticated low energy
176 Secure Connections pairing with Elliptic Curve Diffie-Hellman (ECDH) based encryption.
177 Security Mode 1 Level 3 requires authenticated pairing and encryption but does not use ECDH-
178 based cryptography and thus provides no eavesdropping protection. Other security modes/levels
179 allow unauthenticated pairing (meaning no man-in-the-middle protection is provided during
180 cryptographic key establishment), and some do not require any security at all.

181 The available modes vary based on the Bluetooth specification version supported by the device,
182 so organizations should choose the most secure mode available for each case.

183 **Organizations should address Bluetooth wireless technology in their security policies and**
184 **change default settings of Bluetooth devices to reflect the policies.**

185 A security policy that defines requirements for Bluetooth security is the foundation for all other
186 Bluetooth related countermeasures. The policy should include a list of approved uses for
187 Bluetooth, a list of the types of information that may be transferred over Bluetooth networks,
188 and, if they are used, requirements for selecting and using Bluetooth personal identification
189 numbers (PINs).¹ After establishing a Bluetooth security policy, organizations should ensure that
190 Bluetooth devices' default settings are reviewed and changed as needed so that they comply with
191 the security policy requirements. For example, a typical requirement is to disable unneeded
192 Bluetooth profiles and services to reduce the number of vulnerabilities that attackers could
193 attempt to exploit. When available, a centralized security policy management approach should be
194 used to ensure device configurations are compliant.

195 **Organizations should ensure that their Bluetooth users are made aware of their security-**
196 **related responsibilities regarding Bluetooth use.**

197 A security awareness program helps educate and train users to follow security practices that
198 protect the assets of an organization and prevent security incidents. For example, users should be
199 provided with a list of precautionary measures they should take to better protect handheld
200 Bluetooth devices from theft. Users should also be made aware of other actions to take regarding
201 Bluetooth device security, such as ensuring that Bluetooth devices are turned off when they are
202 not needed to minimize exposure to malicious activities, and performing Bluetooth device
203 pairing as infrequently as possible and ideally in a physically secure area where attackers cannot
204 observe passkey entry and eavesdrop on Bluetooth pairing-related communications.

¹ Starting with Simple Secure Pairing in Bluetooth 2.1, PINs are not used for pairing any more.

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Table of Contents

Executive Summary.....viii

1 Introduction 1

 1.1 Purpose and Scope 1

 1.2 Audience and Assumptions 1

 1.3 Document Organization 1

2 Overview of Bluetooth Wireless Technology 3

 2.1 Bluetooth Wireless Technology Characteristics..... 4

 2.1.1 Basic, Enhanced, and High Speed Data Rates..... 5

 2.1.2 Low Energy..... 6

 2.1.3 Dual Mode Devices (Concurrent Low Energy & BR/EDR/HS Support)..... 7

 2.2 Bluetooth Architecture..... 8

3 Bluetooth Security Features 11

 3.1 Security Features of Bluetooth BR/EDR/HS 12

 3.1.1 Pairing and Link Key Generation 15

 3.1.2 Authentication 19

 3.1.3 Confidentiality 23

 3.1.4 Trust Levels, Service Security Levels, and Authorization..... 26

 3.2 Security Features of Bluetooth Low Energy..... 27

 3.2.1 Low Energy Security Modes and Levels 28

 3.2.2 Low Energy Pairing Methods..... 29

 3.2.3 Legacy Low Energy Key Generation and Distribution 33

 3.2.4 Low Energy Secure Connection Key Generation 34

 3.2.5 Confidentiality, Authentication, and Integrity 34

 3.2.6 Low Energy Long Term Key Derivation from Bluetooth Link Key..... 35

 3.2.7 Bluetooth Link Key Derivation from Low Energy Long Term Key..... 35

4 Bluetooth Vulnerabilities, Threats, and Countermeasures 37

 4.1 Bluetooth Vulnerabilities 37

 4.2 Bluetooth Threats..... 41

 4.3 Risk Mitigation and Countermeasures 42

 4.4 Bluetooth Security Checklist 43

List of Appendices

Appendix A— Glossary of Terms 49

Appendix B— Acronyms and Abbreviations 50

Appendix C— References 53

Appendix D— Resources 54

246 List of Figures

247 Figure 2-1. Bluetooth 4.x Device Architecture 8

248 Figure 2-2. Bluetooth Ad Hoc Topology 9

249 Figure 2-3. Bluetooth Networks (Multiple Scatternets) 10

250 Figure 3-1. Bluetooth Air-Interface Security 11

251 Figure 3-2. Link Key Generation from PIN 16

252 Figure 3-3. Link Key Establishment for Secure Simple Pairing 18

253 Figure 3-4. AMP Link Key Derivation 19

254 Figure 3-5. Bluetooth Legacy Authentication 20

255 Figure 3-6. Bluetooth Secure Authentication 22

256 Figure 3-7. Bluetooth E0 Encryption Procedure 24

257 Figure 3-8. Bluetooth AES-CCM Encryption Procedure 26

258 Figure 3-9. Bluetooth Low Energy Legacy Pairing 30

259 Figure 3-10. Bluetooth Low Energy Secure Connections Pairing 31

260 Figure 3-11. Low Energy Long Term Key Derivation from Bluetooth Link Key 35

261 Figure 3-12. Bluetooth Link Key Derivation from Low Energy Long Term Key 36

262
263 List of Tables

264 Table 2-1. Bluetooth Device Classes of Power Management 5

265 Table 2-2. Key Differences Between Bluetooth BR/EDR and Low Energy 7

266 Table 3-1. BR/EDR/HS Security Modes 12

267 Table 3-2. BR/EDR/HS Security Mode 4 Levels Summary 14

268 Table 3-3. Most Secure Mode for a pair of Bluetooth Devices 14

269 Table 3-4. Most Secure Level in Mode 4 for a pair of Bluetooth Devices 15

270 Table 4-1. Key Problems with Native Bluetooth Security 37

271 Table 4-2. Bluetooth Piconet Security Checklist 44

272

273 **1 Introduction**

274 **1.1 Purpose and Scope**

275 The purpose of this document is to provide information to organizations on the security
276 capabilities of Bluetooth and provide recommendations to organizations employing Bluetooth
277 wireless technologies on securing them effectively. The Bluetooth versions within the scope of
278 this publication are versions 1.1, 1.2, 2.0 + Enhanced Data Rate (EDR), 2.1 + EDR, 3.0 + High
279 Speed (HS), 4.0, 4.1, and 4.2. Bluetooth with low energy functionality is present in 4.0 and later.

280 **1.2 Audience and Assumptions**

281 This document discusses Bluetooth wireless technologies and security capabilities in technical
282 detail. This document assumes that the readers have at least some operating system, wireless
283 networking, and security knowledge. Because of the constantly changing nature of the wireless
284 security industry and the threats and vulnerabilities to the technologies, readers are strongly
285 encouraged to take advantage of other resources (including those listed in this document) for
286 more current and detailed information.

287 The following list highlights people with differing roles and responsibilities that might use this
288 document:

- 289 ▪ Government managers (e.g., chief information officers and senior managers) who oversee the use and
290 security of Bluetooth within their organizations
- 291 ▪ Systems engineers and architects who design and implement Bluetooth wireless technologies
- 292 ▪ Auditors, security consultants, and others who perform security assessments of wireless environments
- 293 ▪ Researchers and analysts who are trying to understand the underlying wireless technologies.

294 **1.3 Document Organization**

295 The remainder of this document is composed of the following sections and appendices:

- 296 ▪ Section 2 provides an overview of Bluetooth wireless technology, including its benefits, technical
297 characteristics, and architecture.
- 298 ▪ Section 3 discusses the security features defined in the Bluetooth specifications and highlights their
299 limitations.
- 300 ▪ Section 4 examines common vulnerabilities and threats involving Bluetooth wireless technologies and
301 makes recommendations for countermeasures to improve Bluetooth security.
- 302 ▪ Appendix A provides a glossary of terms.
- 303 ▪ Appendix B provides a list of acronyms and abbreviations used in this document.
- 304 ▪ Appendix C lists Bluetooth references.
- 305 ▪ Appendix D lists Bluetooth online resources.

2 Overview of Bluetooth Wireless Technology

Bluetooth is an open standard for short-range radio frequency (RF) communication. Bluetooth is used primarily to establish wireless personal area networks (WPANs). Bluetooth has been integrated into many types of business and consumer devices, including cell phones, laptops, automobiles, printers, keyboards, mice, headsets, and, more recently, medical devices and personal devices (such as smart watches, music speakers, home appliances, fitness monitors, and trackers). This allows users to form ad hoc networks between a wide variety of devices to transfer voice and data. Bluetooth is a low-cost, low-power technology that provides a mechanism for creating small wireless networks on an ad hoc basis, known as *piconets*.² A piconet is composed of two or more Bluetooth devices in close physical proximity that operate on the same channel using the same frequency hopping sequence. An example of a piconet is a connection between a cell phone and a headset using Bluetooth wireless technology.

Bluetooth piconets are often established on a temporary and changing basis, which offers communications flexibility and scalability between mobile devices. Some key benefits of Bluetooth are—

- **Cable replacement.** Bluetooth replaces a variety of cables, such as those traditionally used for peripheral devices (e.g., mouse and keyboard connections), printers, and wireless headsets and earbuds that interface with desktops, laptops, cell phones, etc.
- **Ease of file sharing.** A Bluetooth enabled device can form a piconet to support file sharing capabilities with other Bluetooth devices, such as laptops.
- **Wireless synchronization.** Bluetooth can provide automatic synchronization between Bluetooth enabled devices. For example, Bluetooth allows synchronization of contact information between smartphones and automobiles.
- **Internet connectivity.** A Bluetooth device with Internet connectivity can share that access with other Bluetooth devices. For example, a laptop can use a Bluetooth connection to direct a cell phone to establish a dial-up connection so that the laptop can access the Internet through the phone.

Bluetooth was originally conceived by Ericsson in 1994. Ericsson, IBM, Intel, Nokia, and Toshiba formed the Bluetooth Special Interest Group (SIG), a not-for-profit trade association developed to drive development of Bluetooth products and serve as the governing body for Bluetooth specifications.³ Bluetooth is standardized within the IEEE 802.15 Working Group for Wireless Personal Area Networks that formed in 1999 as IEEE 802.15.1-2002.⁴

This section provides an overview of Bluetooth, including frequency and data rates, range, and architecture.

² As discussed in Section 2.2, the term “piconet” applies to both ad hoc and infrastructure Bluetooth networks.

³ The Bluetooth SIG website (<http://www.bluetooth.com/>) is a resource for Bluetooth related information and provides numerous links to other sources of information.

⁴ For more information, see the IEEE website at <http://grouper.ieee.org/groups/802/15/>.

339 2.1 Bluetooth Wireless Technology Characteristics

340 Bluetooth operates in the unlicensed 2.4000 gigahertz (GHz) to 2.4835 GHz Industrial,
341 Scientific, and Medical (ISM) frequency band. Numerous technologies operate in this band,
342 including the IEEE 802.11b/g wireless local area network (WLAN) standard, making it
343 somewhat crowded from the standpoint of the volume of wireless transmissions. Bluetooth
344 employs frequency hopping spread spectrum (FHSS) technology for transmissions. FHSS
345 reduces interference and transmission errors but provides minimal transmission security.

346 With FHSS technology, communications between Bluetooth Basic Rate (BR)/EDR devices use
347 79 different 1 megahertz (MHz) radio channels by hopping (i.e., changing) frequencies about
348 1600 times per second for data/voice links and 3200 times per second during page and inquiry
349 scanning. A channel is used for a very short period (e.g., 625 microseconds for data/voice links),
350 followed by a hop to another channel designated by a pre-determined pseudo-random sequence;
351 this process is repeated continuously in the frequency hopping sequence.

352 Bluetooth low energy communication uses the same frequency range as BR/EDR devices but
353 splits it instead into 40 channels of 2 MHz width. Three of these channels are used for
354 advertising (broadcasting data and for connection setup) and the other 37 are data channels.
355 These 40 channels, combined with a time division multiple access (TDMA) scheme, provide the
356 two multiple access schemes for the low energy feature of Bluetooth. A polling scheme is used
357 in which the first device sends a packet at a predetermined time and a corresponding device
358 responds after a predetermined interval. These exchanges of data are known as either Advertising
359 or Connection Events.

360 Bluetooth also provides for radio link power control, which allows devices to negotiate and
361 adjust their radio power according to signal strength measurements. Each device in a Bluetooth
362 network can determine its received signal strength indication (RSSI) and request that the other
363 network device adjust its relative radio power level (i.e., incrementally increase or decrease the
364 transmission power). This is performed to conserve power and/or to keep the received signal
365 characteristics within a preferred range.

366 The combination of a frequency hopping scheme and radio link power control provides
367 Bluetooth with some additional, albeit limited, protection from eavesdropping and malicious
368 access. The frequency-hopping scheme, primarily a technique to avoid interference, makes it
369 slightly more difficult for an adversary to locate and capture Bluetooth transmissions than to
370 capture transmissions from fixed-frequency technologies, like those used in IEEE 802.11b/g.
371 Research has shown that the Bluetooth frequency hopping sequence for an active piconet can be
372 determined using relatively inexpensive hardware and free open source software.⁵

373 The range of Bluetooth BR/EDR devices is characterized by three classes that define power
374 management. Table 2-1 summarizes the classes, including their power levels in milliwatts (mW)
375 and decibels referenced to one milliwatt (dBm), and their operating ranges in meters (m).⁶ Most

⁵ For more information, see Dominic Spill and Andrea Bittau's 2007 research paper:
http://www.usenix.org/event/woot07/tech/full_papers/spill/spill.pdf

⁶ The ranges listed in Table 2-1 are the designed operating ranges. Attackers may be able to intercept communications at significantly larger distances, especially if they use high-gain antennas and high-sensitivity receivers.

376 small, battery-powered devices are Class 2, while Class 1 devices are typically universal serial
 377 bus (USB) adapters for desktops and laptops, as well as access points and other mains powered
 378 devices. Many Bluetooth low energy devices are designed to run on very small batteries for a
 379 long period of time.

380

Table 2-1. Bluetooth Device Classes of Power Management

Type	Power	Max Power Level	Designed Operating Range	Sample Devices
Class 1	High	100 mW (20 dBm)	Up to 100 meters (328 feet)	USB adapters, access points
Class 1.5 (low energy) ⁷	Med-High	10 mW (10 dBm)	Up to 30 meters (100 feet), but typically 5 meters (16 feet)	Beacons, wearable sensors
Class 2	Medium	2.5 mW (4 dBm)	Up to 10 meters (33 feet)	Mobile devices, Bluetooth adapters, smart card readers
Class 3	Low	1 mW (0 dBm)	Up to 1 meter (3 feet)	Bluetooth adapters

381

382 To allow Bluetooth devices to find and establish communication with each other, discoverable
 383 and connectable modes are specified. A device in *discoverable mode* periodically monitors an
 384 inquiry scan physical channel (based on a specific set of frequencies) and responds to an inquiry
 385 on that channel with its device address, local clock (counter) value, and other characteristics
 386 needed to page and subsequently connect to it. A device in *connectable mode* periodically
 387 monitors its page scan physical channel and responds to a page on that channel to initiate a
 388 network connection. The frequencies associated with the page scan physical channel for a device
 389 are based on its Bluetooth address. Therefore, knowing a device's address and local clock⁸ is
 390 important for paging and subsequently connecting to the device.

391 The following sections cover Bluetooth BR/EDR/HS data rates, low energy technology, and dual
 392 mode devices.

393 **2.1.1 Basic, Enhanced, and High Speed Data Rates**

394 Bluetooth devices can support multiple data rates using native Bluetooth and alternate Media
 395 Access Control (MAC) and Physical (PHY) Layers. Because Bluetooth specifications are
 396 designed to be backward compatible, a later specification device that supports higher data rates
 397 also supports the lower data rates supported by earlier specification devices (e.g., an EDR device
 398 also supports rates specified for BR devices). The following sections provide an overview for
 399 Bluetooth and alternate MAC/PHYs, as well as associated data rates and modulation schemes.

400 **2.1.1.1 Basic Rate/Enhanced Data Rate**

401 Bluetooth versions 1.1 and 1.2 only support transmission speeds of up to 1 megabit per second
 402 (Mbps), which is known as Basic Rate (BR), and can achieve payload throughput of

⁷ Bluetooth Core Specification Addendum (CSA) v5 introduced Power Class 1.5 (10mW), which was the maximum output power of Bluetooth low energy 4.0-4.2 devices. CSA v5 also increased the maximum output power for low energy devices to 100mW as long as local regulatory bodies allow it.

⁸ Having a remote device's clock information is not needed to make a connection, but it will speed up the connection process.

403 approximately 720 kilobits per second (kbps). Introduced in Bluetooth version 2.0, Enhanced
404 Data Rate (EDR) specifies data rates up to 3 Mbps and throughput of approximately 2.1 Mbps.

405 BR uses Gaussian Frequency-Shift Keying (GFSK) modulation to achieve a 1 Mbps data rate.
406 EDR uses $\pi/4$ rotated Differential Quaternary Phase Shift Keying (DQPSK) modulation to
407 achieve a 2 Mbps data rate, and 8 Phase Differential Phase Shift Keying (8DPSK) to achieve a 3
408 Mbps data rate.

409 Note that EDR support is not required for devices compliant with the Bluetooth 2.0 specification
410 or later. Therefore, there are devices on the market that are “Bluetooth 2.0 compliant” versus
411 “Bluetooth 2.0 + EDR compliant.” The former are devices that support required version 2.0
412 features but only provide the BR data rate.

413 **2.1.1.2 High Speed with Alternate MAC/PHY**

414 Introduced in the Bluetooth 3.0 + HS specification, devices can support faster data rates by using
415 Alternate MAC/PHYs (AMP). This is known as Bluetooth high speed technology.

416 In the Bluetooth 3.0 + HS specification, IEEE 802.11-2007 was introduced as the first supported
417 AMP. IEEE 802.11-2007 is a rollup of the amendments IEEE 802.11a through 802.11j. For the
418 802.11 AMP, IEEE 802.11g PHY support is mandatory, while IEEE 802.11a PHY support is
419 optional. The 802.11 AMP is designed to provide data rates up to 24 Mbps using Orthogonal
420 Frequency-Division Multiplexing (OFDM) modulation.

421 Note that this AMP is IEEE 802.11 compliant but not Wi-Fi compliant. Therefore, Wi-Fi
422 Alliance specification compliance is not required for Bluetooth 3.0 + HS devices.

423 **2.1.2 Low Energy**

424 Bluetooth low energy was introduced in the Bluetooth 4.0 specification and updated in 4.1 and
425 4.2. Formerly known as “Wibree” and “Ultra Low Power Bluetooth,” low energy is primarily
426 designed to bring Bluetooth to coin cell battery-powered devices such as medical devices and
427 other sensors. The key technology goals of Bluetooth low energy (compared with Bluetooth
428 BR/EDR) include lower power consumption, reduced memory requirements, efficient discovery
429 and connection procedures, short packet lengths, and simple protocols and services.

430 Table 2-2 provides the key technical differences between BR/EDR and low energy.

431

432

Table 2-2. Key Differences Between Bluetooth BR/EDR and Low Energy

Characteristic	Bluetooth BR/EDR		Bluetooth Low Energy	
	Prior to 4.1	4.1 onwards	Prior to 4.2	4.2 onwards
RF Physical Channels	79 channels with 1 MHz channel spacing		40 channels with 2 MHz channel spacing	
Discovery/Connect	Inquiry/Paging		Advertising	
Number of Piconet Slaves	7 (active)/255 (total)		Unlimited	
Device Address Privacy	None		Private device addressing available	
Max Data Rate	1–3 Mbps		1 Mbps via GFSK modulation	
Pairing Algorithm	Prior to 2.1: E21/E22/SAFER+	P-256 Elliptic Curve, HMAC-SHA-256	AES-128	P-256 Elliptic Curve, AES-CMAC
	2.1-4.0: P-192 Elliptic Curve, HMAC-SHA-256			
Device Authentication Algorithm	E1/SAFER	HMAC-SHA-256	AES-CCM ⁹	
Encryption Algorithm	E0/SAFER+	AES-CCM	AES-CCM	
Typical Range	30 meters		50 meters	
Max Output Power	100 mW (20 dBm)		10 mW (10 dBm) ¹⁰	

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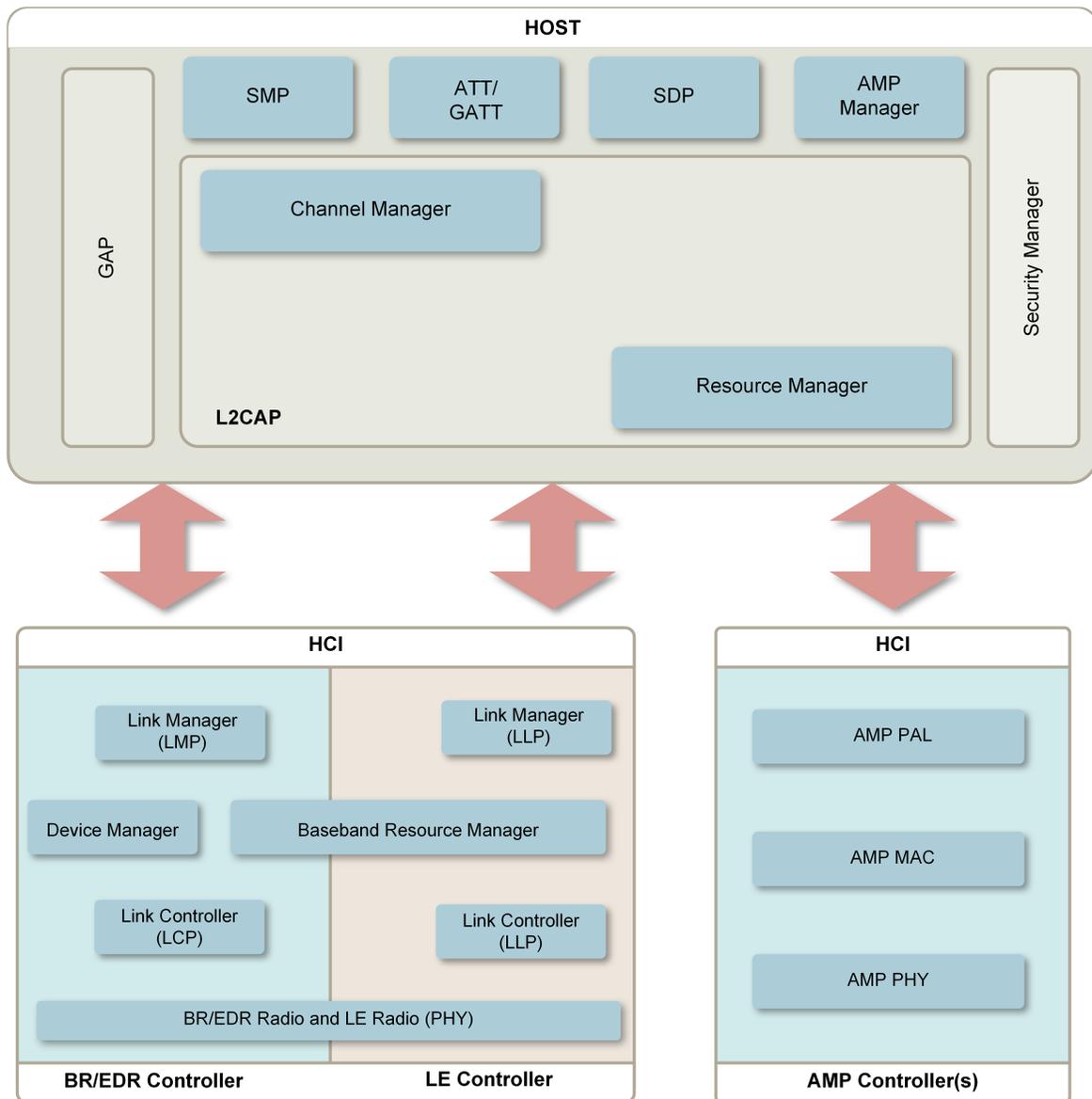
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2.1.3 Dual Mode Devices (Concurrent Low Energy & BR/EDR/HS Support)

435 A Bluetooth 4.0 or later device may support both BR/EDR/HS and low energy as a “dual mode”
 436 Bluetooth device. An example is a cell phone that uses an EDR link to a Bluetooth headset and a
 437 concurrent low energy link to a sensor that unlocks and starts the user’s automobile. Figure 2-1
 438 shows the device architecture for Bluetooth 4.x devices, and includes BR/EDR, HS, and low
 439 energy technologies. New terms included in the figure related to security are discussed in
 440 subsequent sections.

⁹ There is no dedicated device authentication algorithm in low energy. Encrypting the link also successfully authenticates the remote device.

¹⁰ Core Specification Addendum 5 (CSA5) changed this to 100 mW (20 dBm) as long as the regulatory bodies permit it.



441

442

Figure 2-1. Bluetooth 4.x Device Architecture

443

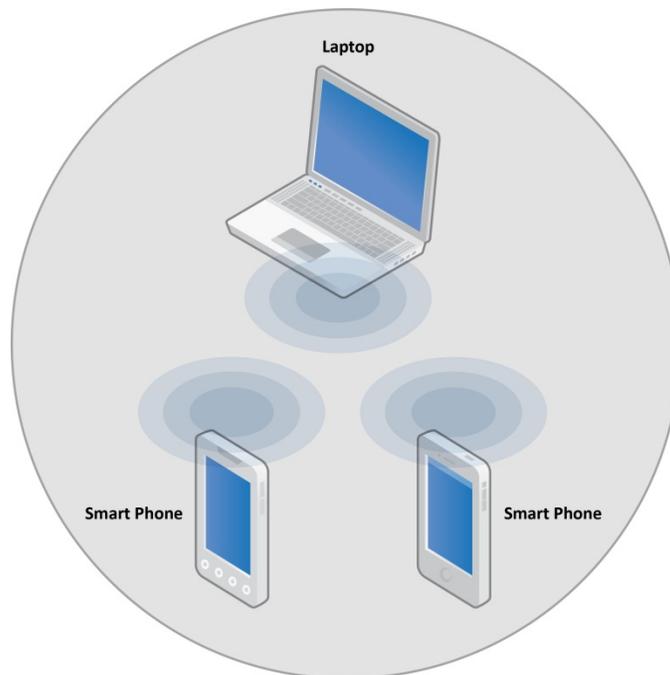
444 **2.2 Bluetooth Architecture**

445 Bluetooth permits devices to establish ad hoc networks. Ad hoc networks allow easy connection
 446 establishment between devices in the same physical area (e.g., the same room) without the use of
 447 any infrastructure devices. A Bluetooth client is simply a device with a Bluetooth radio and
 448 software incorporating the Bluetooth protocol stack and interfaces.

449 The Bluetooth specification provides separation of duties for performing stack functions between
 450 a host and a controller. The host is responsible for the higher layer protocols, such as Logical
 451 Link Control and Adaptation Protocol (L2CAP) and Service Discovery Protocol (SDP). The host
 452 functions are performed by a computing device like a laptop or smartphone. The controller is
 453 responsible for the lower layers, including the Radio, Baseband, and Link Control/Management.

454 The controller functions are performed by an integrated or external (e.g., USB) Bluetooth
 455 adapter. The host and controller send information to each other using standardized
 456 communications over the Host Controller Interface (HCI). This standardized HCI allows hosts
 457 and controllers from different product vendors to interoperate. In some cases, the host and
 458 controller functions are integrated into a single device; Bluetooth headsets are a prime example.

459 Figure 2-2 depicts the basic Bluetooth network topology. In a piconet one device serves as the
 460 master, with all other devices in the piconet acting as slaves. BR/EDR piconets can scale to
 461 include up to 7 active slave devices and up to 255 inactive slave devices. Bluetooth low energy
 462 (see Section 2.1.2) allows an unlimited number of slaves, which is known as the low energy
 463 Peripheral role, with the master being the low energy Central role. The other two low energy
 464 device roles, Broadcaster and Observer, are discussed below in this section.

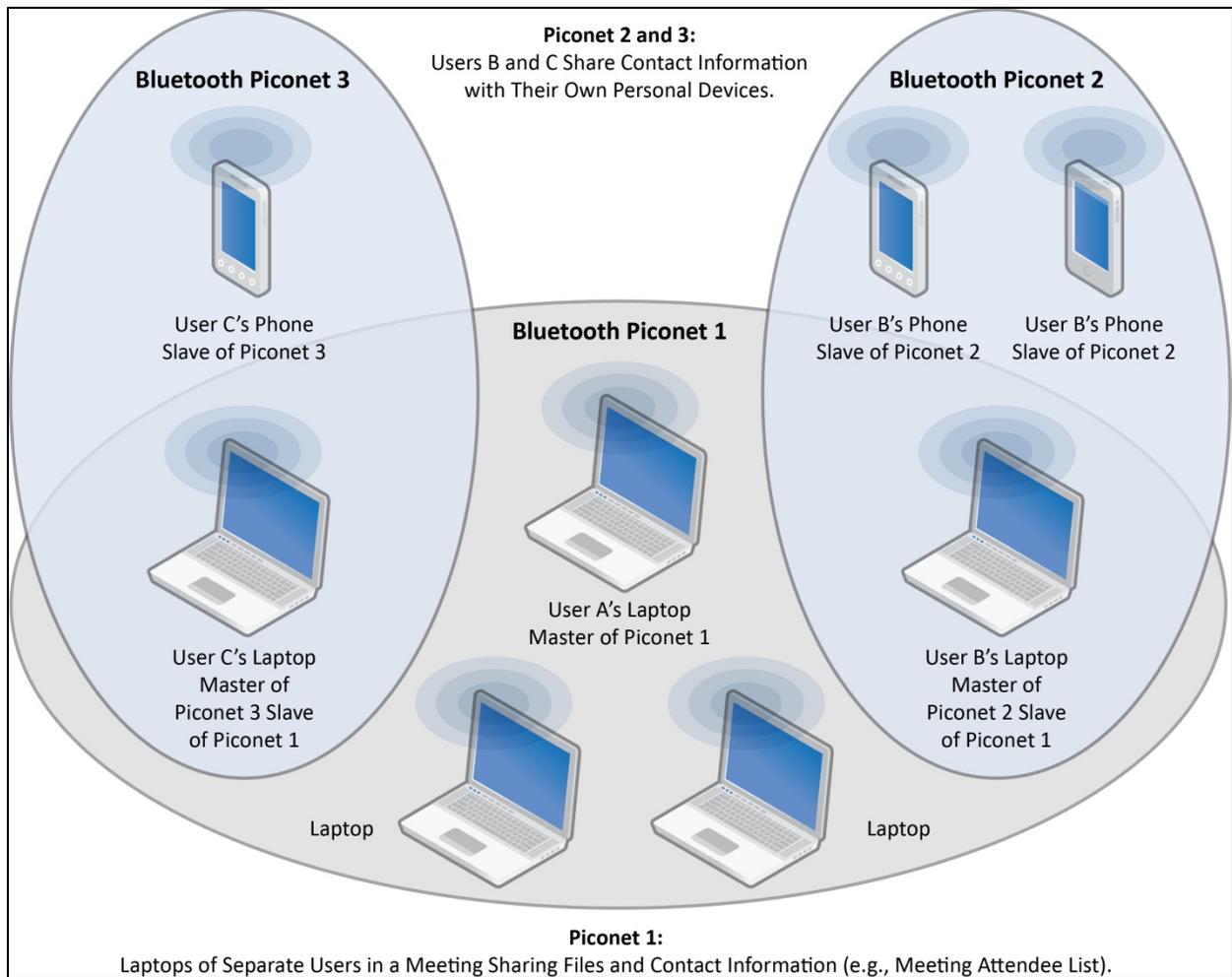


465
 466

Figure 2-2. Bluetooth Ad Hoc Topology

467 The master device controls and establishes the network, including defining the network's
 468 frequency hopping scheme. Although only one device can serve as the master for each piconet,
 469 time division multiplexing (TDM) allows a slave in one piconet to act as the master for another
 470 piconet simultaneously, thus creating a chain of networks.¹¹ This chain, called a *scatternet*,
 471 allows networking of several devices over an extended distance in a dynamic topology that can
 472 change during any given session. As a device moves toward or away from the master device the
 473 topology may change, along with the relationships of the devices in the immediate network.
 474 Figure 2-3 depicts a scatternet that involves three piconets.

¹¹ Note that a particular device can only be the master of one piconet at any given time.



475
476

Figure 2-3. Bluetooth Networks (Multiple Scatternets)

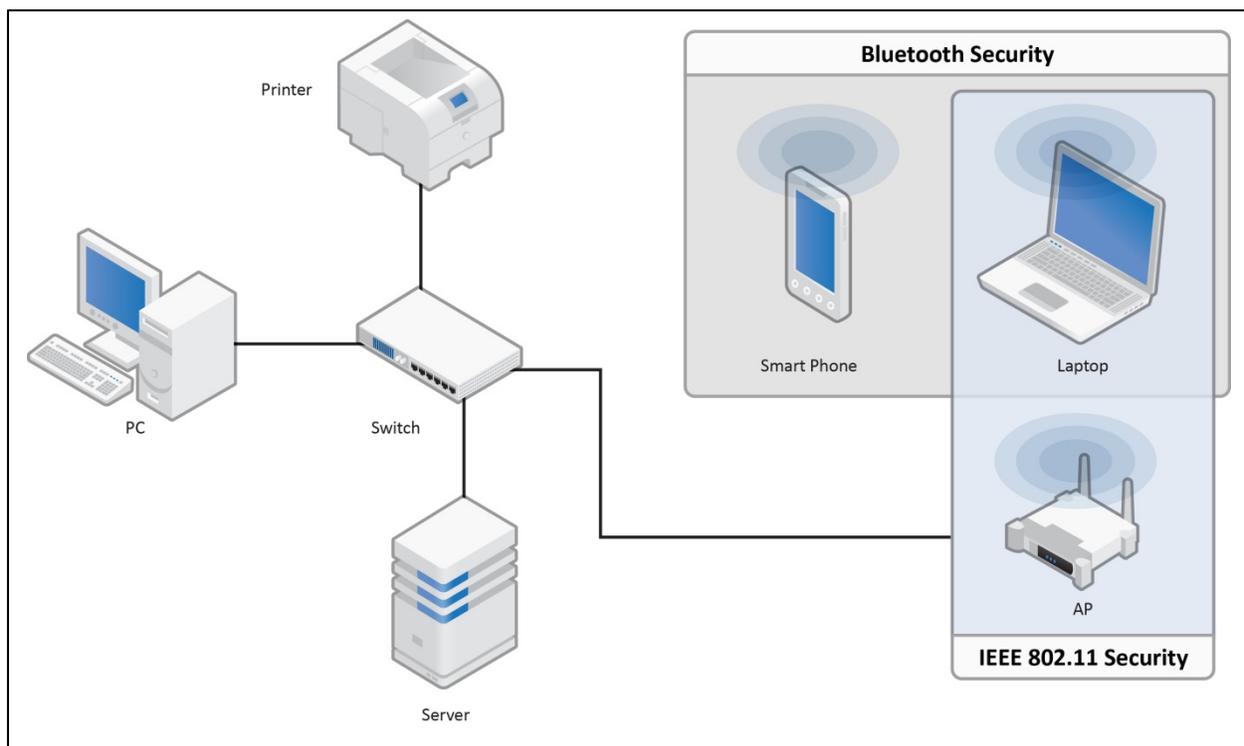
477 The Bluetooth core protocols provide no multi-hop network routing capabilities for devices
478 involved in scatternets. For example, in Figure 2-3, User C's phone in Piconet 3 cannot
479 communicate with User B's phones in Piconet 2 without establishing an additional piconet
480 between them.

481 Scatternets are supported by both BR/EDR and low energy technologies.

482 Low energy functionality also supports a connectionless broadcast architecture where
483 Broadcasters (low energy device role) periodically send data and Observers (low energy device
484 role) listen and consume that data. This allows a device to transmit data to more than one peer at
485 a time. The broadcasting function is a subset of the Advertising capability used in the low energy
486 connection architecture.

3 Bluetooth Security Features

488 This section provides an overview of the security mechanisms included in the Bluetooth
 489 specifications to illustrate their limitations and provide a foundation for the security
 490 recommendations in Section 4. A high-level example of the scope of the security for the
 491 Bluetooth radio path is depicted in Figure 3-1. In this example, Bluetooth security is provided
 492 between the phone and the laptop, while IEEE 802.11 security protects the WLAN link between
 493 the laptop and the IEEE 802.11 access point (AP). Communications on the wired network are not
 494 protected by Bluetooth or IEEE 802.11 security capabilities. Therefore, end-to-end security is
 495 not possible without using higher-layer security solutions atop the security features included in
 496 Bluetooth and IEEE 802.11.



497
498 **Figure 3-1. Bluetooth Air-Interface Security**

499 Five basic security services are specified in the Bluetooth standard:

- 500 ▪ **Authentication:** verifying the identity of communicating devices based on their Bluetooth address.
501 Bluetooth does not provide native user authentication.
- 502 ▪ **Confidentiality:** preventing information compromise caused by eavesdropping by ensuring that only
503 authorized devices can access and view transmitted data.
- 504 ▪ **Authorization:** allowing the control of resources by ensuring that a device is authorized to use a
505 service before permitting it to do so.
- 506 ▪ **Message Integrity:** verifying that a message sent between two Bluetooth devices has not been altered
507 in transit.

- 508 ▪ **Pairing/Bonding:** creating one or more shared secret keys and the storing of these keys for use in
509 subsequent connections in order to form a trusted device pair.
- 510 ▪ The security services offered by Bluetooth and details about the modes of security are described
511 below. Bluetooth does not address other security services such as audit and non-repudiation; if such
512 services are needed, they should be provided through additional means.

513 3.1 Security Features of Bluetooth BR/EDR/HS

514 Bluetooth BR/EDR/HS defines authentication and encryption security procedures that can be
515 enforced during different stages of communication setup between peer devices. Link-level
516 enforced refers to authentication and encryption setup procedures which occur before the
517 Bluetooth physical link is completely established. Service-level enforced refers to authentication
518 and encryption setup procedures which occur after the Bluetooth physical link has already been
519 fully established and logical channels partially established.

520 Until Bluetooth 2.0, three modes were defined which specified whether authentication and
521 encryption would be link-level enforced or service-level enforced and that enforcement was
522 configurable.

523 In Bluetooth 2.1, a fourth mode was added which redefined the user experience during pairing,
524 and required that if both devices are Bluetooth 2.1 or later, they are required to use the fourth
525 mode.

526 Cumulatively, the family of Bluetooth BR/EDR/HS specifications defines four security modes.
527 Each Bluetooth device must operate in one of these modes, called Security Modes 1 through 4.
528 These modes dictate when a Bluetooth device initiates security, not whether it supports security
529 features.

530 **Table 3-1. BR/EDR/HS Security Modes**

Mode	Security procedures occur during the setup of a
4	Service
3	Link
2	Service
1	Never

531

532 Security Mode 1 devices are considered non-secure. Security functionality (authentication and
533 encryption) is never initiated, leaving the device and connections susceptible to attackers. In
534 effect, Bluetooth devices in this mode are “indiscriminate” and do not employ any mechanisms
535 to prevent other Bluetooth enabled devices from establishing connections. However, if a remote
536 device initiates security—such as a pairing, authentication, or encryption request—a Security
537 Mode 1 device will participate. Per their respective Bluetooth specification versions, all 2.0 and
538 earlier devices can support Security Mode 1, and 2.1 and later devices can use Security Mode 1
539 for backward compatibility with older devices. However, NIST recommends never using
540 Security Mode 1.

541 In Security Mode 2, a service level-enforced security mode, security procedures may be initiated
542 after link establishment but before logical channel establishment. For this security mode, a local
543 security manager (as specified in the Bluetooth architecture) controls access to specific services.
544 The centralized security manager maintains policies for access control and interfaces with other
545 protocols and device users. Varying security policies and trust levels to restrict access can be
546 defined for applications with different security requirements operating in parallel. It is possible to
547 grant access to some services without providing access to other services. In this mode, the notion
548 of authorization—the process of deciding whether a specific device is allowed to have access to
549 a specific service—is introduced. Typically, Bluetooth service discovery can be performed prior
550 to any security challenges (i.e., authentication, encryption, and/or authorization). However, all
551 other Bluetooth services should require all of those security mechanisms.

552 It is important to note that the authentication and encryption mechanisms used for Security Mode
553 2 are implemented in the controller, as with Security Mode 3 described below. All 2.0 and earlier
554 devices can support Security Mode 2, but 2.1 and later devices can only support it for backward
555 compatibility with 2.0 or earlier devices.

556 Security Mode 3 is the link level-enforced security mode, in which a Bluetooth device initiates
557 security procedures before the physical link is fully established. Bluetooth devices operating in
558 Security Mode 3 mandate authentication and encryption for all connections to and from the
559 device. Therefore, even service discovery cannot be performed until after authentication,
560 encryption, and authorization have been performed. Once a device has been authenticated,
561 service-level authorization is not typically performed by a Security Mode 3 device. However,
562 NIST recommends that service-level authorization should be performed to prevent
563 “authentication abuse”—that is, an authenticated remote device using a Bluetooth service
564 without the local device owner’s knowledge.

565 All 2.0 and earlier devices can support Security Mode 3, but 2.1 and later devices can only
566 support it for backward compatibility purposes.

567 Similar to Security Mode 2, Security Mode 4 (introduced in Bluetooth 2.1 + EDR) is a service-
568 level-enforced security mode in which security procedures are initiated after physical and logical
569 link setup. Security Mode 4 uses Secure Simple Pairing (SSP), in which ECDH key agreement is
570 utilized for link key generation (see Section 3.1.1). Until Bluetooth 4.0, the P-192 Elliptic Curve
571 was used for the link key generation and the device authentication and encryption algorithms
572 were identical to the algorithms in Bluetooth 2.0 + EDR and earlier versions. Bluetooth 4.1
573 introduced the Secure Connections feature, which allowed the use of the P-256 Elliptic Curve for
574 link key generation. In Bluetooth 4.1 the device authentication algorithm was upgraded to the
575 FIPS-approved Hash Message Authentication Code Secure Hash Algorithm 256-bit (HMAC-
576 SHA-256). The encryption algorithm was upgraded to the FIPS-approved AES-Counter with
577 CBC-MAC (AES-CCM), which also provides message integrity. Security requirements for
578 services protected by Security Mode 4 must be classified as one of the following:

- 579 ▪ Level 4: Authenticated link key using Secure Connections required
- 580 ▪ Level 3: Authenticated link key required
- 581 ▪ Level 2: Unauthenticated link key required

- 582 ▪ Level 1: No security required
- 583 ▪ Level 0: No security required. (Only allowed for SDP)

584 Whether or not a link key is authenticated depends on the SSP association model used (see
 585 Section 3.1.1.2). When both the local and remote device support the Secure Connections feature,
 586 the link key is said to be generated using Secure Connections, which is the NIST recommended
 587 security. Security Mode 4 requires encryption for all services (except Service Discovery) and is
 588 mandatory for communication between 2.1 and later BR/EDR devices. However, for backward
 589 compatibility, a Security Mode 4 device can fall back to any of the other three security modes
 590 when communicating with Bluetooth 2.0 and earlier devices that do not support Security Mode
 591 4. In this case, NIST recommends using Security Mode 3.

592 **Table 3-2. BR/EDR/HS Security Mode 4 Levels Summary**

Mode 4 Level	FIPS approved algorithms	Provides MITM protection	User interaction during pairing	Encryption required
4	Yes	Yes	Acceptable	Yes
3	No	Yes	Acceptable	Yes
2	No	No	Minimal	Yes
1	No	No	Minimal	Yes
0	No	No	None	No

593

594 A device can be in Secure Connections Only Mode when all services (except Service Discovery)
 595 require an Authenticated link key using Secure Connections. In this mode, the device will refuse
 596 service level connections from devices that do not support the Secure Connections feature. As a
 597 result, backwards compatibility with older devices will not be maintained. If a device must
 598 operate using only FIPS-approved algorithms, except for Service Discovery, then it should enter
 599 Secure Connections Only Mode.

600 Table 3-3 summarizes the most secure Mode which can be achieved, depending on the Bluetooth
 601 version of the two peers, assuming that the 4.1 and later devices support the BR/EDR Secure
 602 Connections Feature.

603 **Table 3-3. Most Secure Mode for a pair of Bluetooth Devices**

Local Bluetooth Version	Most secure Mode connecting to a peer which is	
	2.0 or lower	2.1 or higher
4.2	Mode 3	Mode 4 (Mandatory)
4.1		
4.0		
3.0		
2.1		
2.0	Mode 3	

1.2		
1.1		
1.0		

604
 605 Table 3-4 summarizes the most secure Level which can be achieved in Mode 4, depending on the
 606 Bluetooth version of the two peers.

607
 608 **Table 3-4. Most Secure Level in Mode 4 for a pair of Bluetooth Devices**

Local Bluetooth Version	Most secure Mode 4 <u>Level</u> connecting to a peer which is	
	2.1 – 4.0	4.1 or higher
4.2	Level 3	Level 4
4.1		
4.0		
3.0		Level 3
2.1		
2.0	N/A	N/A
1.2		
1.1		
1.0		

609
 610 The remainder of this section discusses specific Bluetooth security components in more detail—
 611 pairing and link key generation, authentication, confidentiality, and other Bluetooth security
 612 features

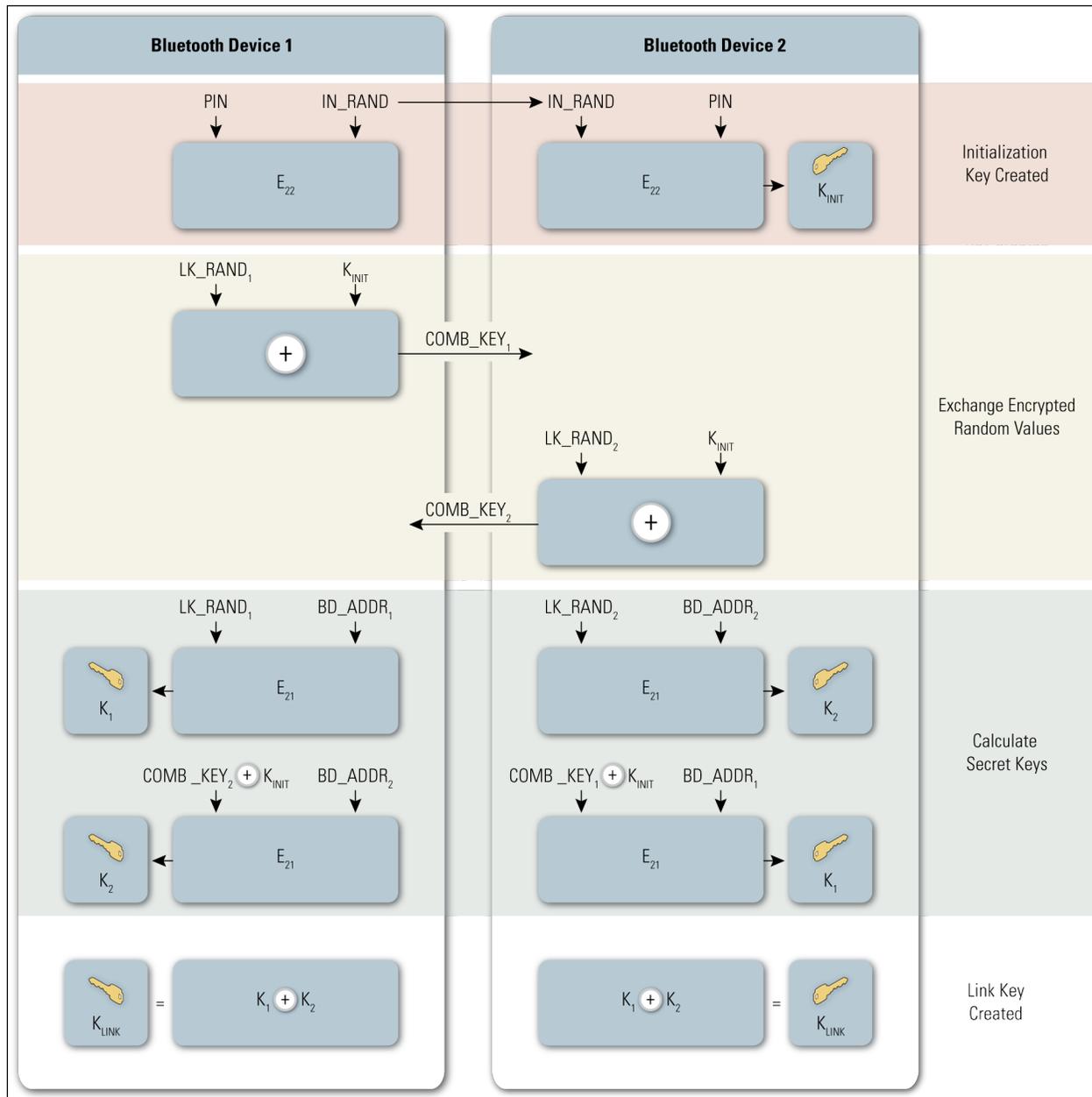
613 **3.1.1 Pairing and Link Key Generation**

614 Essential to the authentication and encryption mechanisms provided by Bluetooth is the
 615 generation of a secret symmetric key. In Bluetooth BR/EDR this key is called the Link Key and
 616 in Bluetooth low energy this key is called the Long Term Key. In legacy low energy pairing, a
 617 Short Term Key is generated, which is used to distribute the Slave and/or Master Long Term
 618 Key, while in low energy Secure Connections, the Long Term Key is generated by each device
 619 and not distributed. As mentioned in Section 3.1, Bluetooth BR/EDR performs pairing (i.e., link
 620 key generation) in one of two ways. Security Modes 2 and 3 initiate link key establishment via a
 621 method called Personal Identification Number (PIN) Pairing (i.e., Legacy or Classic Pairing),
 622 while Security Mode 4 uses SSP. Both methods are described in Sections 3.1.1.1 and 3.1.1.2
 623 below.

624 In Bluetooth version 4.0 and 4.1, pairing is performed using authenticated or unauthenticated
 625 procedures. In Bluetooth 4.2, Secure Connections can be used during pairing to authenticate
 626 devices. These methods (also known as security modes and levels) are described in Section 3.2.2
 627 below.

628 **3.1.1.1 PIN/Legacy Pairing**

629 For PIN/legacy pairing, two Bluetooth devices simultaneously derive link keys when the user(s)
 630 enter an identical secret PIN into one or both devices, depending on the configuration and device
 631 type. The PIN entry and key derivation are depicted conceptually in Figure 3-2. Note that if the
 632 PIN is less than 16 bytes, the initiating device’s address (BD_ADDR) supplements the PIN value
 633 to generate the initialization key. The E_x boxes represent encryption algorithms that are used
 634 during the Bluetooth link key derivation processes. More details on the Bluetooth authentication
 635 and encryption procedures are outlined in Sections 3.1.2 and 3.1.3, respectively.



636

637

Figure 3-2. Link Key Generation from PIN

638 After link key generation is complete, the devices complete pairing by mutually authenticating
639 each other to verify they have the same link key. The PIN code used in Bluetooth pairing can
640 vary between 1 and 16 bytes of binary or, more commonly, alphanumeric characters. The typical
641 four-digit PIN may be sufficient for low-risk situations; a longer PIN (e.g., 8-character
642 alphanumeric) should be used for devices that require a higher level of security.¹²

643 3.1.1.2 Secure Simple Pairing

644 SSP was first introduced in Bluetooth 2.1 + EDR for use with Security Mode 4, and then
645 improved in Bluetooth 4.1. When compared to PIN/Legacy Pairing, SSP simplifies the pairing
646 process by providing a number of association models that are flexible in terms of device
647 input/output capability. SSP also improves security through the addition of ECDH public key
648 cryptography for protection against passive eavesdropping and man-in-the-middle (MITM)
649 attacks during pairing. The Elliptic Curve used during the pairing process can be one of two
650 types: P-192 or P-256 (Secure Connections).

651 The four association models offered in SSP are as follows:¹³

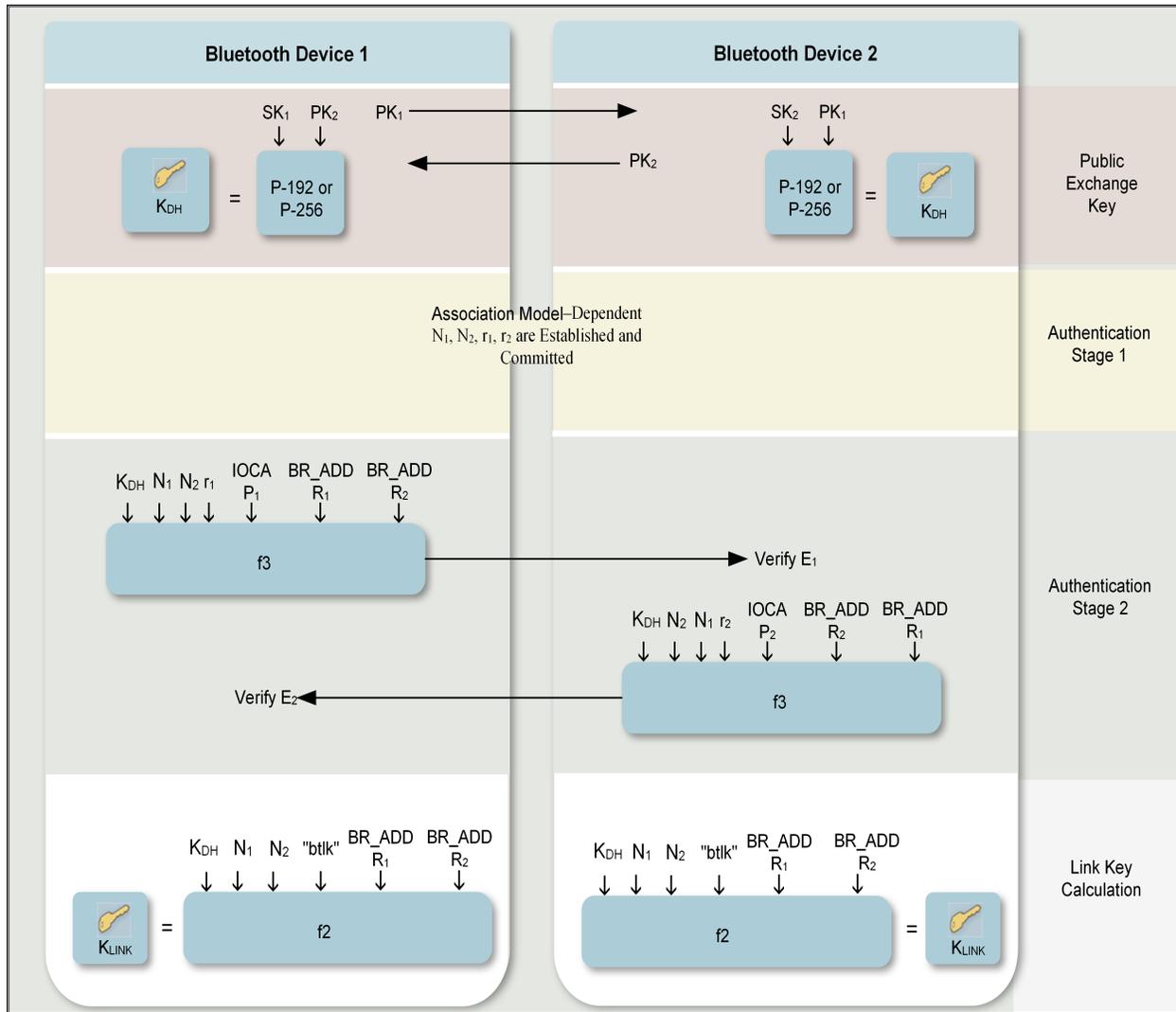
- 652 ▪ **Numeric Comparison** was designed for the situation where both Bluetooth devices are capable of
653 displaying a six-digit number and allowing a user to enter a “yes” or “no” response. During pairing, a
654 user is shown a six-digit number on each display and provides a “yes” response on each device if the
655 numbers match. Otherwise, the user responds “no” and pairing fails. A key difference between this
656 operation and the use of PINs in legacy pairing is that the displayed number is not used as input for
657 link key generation. Therefore, an eavesdropper who is able to view (or otherwise capture) the
658 displayed value could not use it to determine the resulting link or encryption key.
- 659 ▪ **Passkey Entry** was designed for the situation where one Bluetooth device has input capability (e.g.,
660 keyboard), while the other device has a display but no input capability. In this model, the device with
661 only a display shows a six-digit number that the user then enters on the device with input capability.
662 As with the Numeric Comparison model, the six-digit number used in this transaction is not
663 incorporated into link key generation and is of no use to an eavesdropper.
- 664 ▪ **Just Works** was designed for the situation where at least one of the pairing devices has neither a
665 display nor a keyboard for entering digits (e.g., headset). It performs Authentication Stage 1 (see
666 Figure 3-3) in the same manner as the Numeric Comparison model, except that a display is not
667 available. The user is required to accept a connection without verifying the calculated value on both
668 devices, so Just Works provides no MITM protection.
- 669 ▪ **Out of Band (OOB)** was designed for devices that support a common additional wireless or wired
670 technology (e.g., Near Field Communication or NFC) for the purposes of device discovery and
671 cryptographic value exchange. In the case of NFC, the OOB model allows devices to pair by simply
672 “tapping” one device against the other, followed by the user accepting the pairing via a single button
673 push. It is important to note that to keep the pairing process as secure as possible, the OOB
674 technology should be designed and configured to mitigate eavesdropping and MITM attacks.
- 675 ▪ Security Mode 4 requires Bluetooth services to mandate an authenticated link key using Secure
676 Connections (Level 4), an authenticated link key (Level 3), an unauthenticated link key (Level 2), or

¹² The Bluetooth Security White Paper from the Bluetooth Special Interest Group is available at
http://grouper.ieee.org/groups/1451/5/Comparison%20of%20PHY/Bluetooth_24Security_Paper.pdf.

¹³ This information is derived from the Bluetooth 2.1 specification, which is available at
<https://www.bluetooth.com/specifications/adopted-specifications>.

677 no security at all (Level 1). Of the association models described above, all but the Just Works model
 678 provide authenticated link keys.

679 Figure 3-3 shows how the link key is established for SSP. Note how this technique uses ECDH
 680 public/private key pairs rather than generating a symmetric key via a PIN.



681

682

Figure 3-3. Link Key Establishment for Secure Simple Pairing

683

684

3.1.1.3 AMP Link Key Derivation from Bluetooth Link Key

685

686

687

688

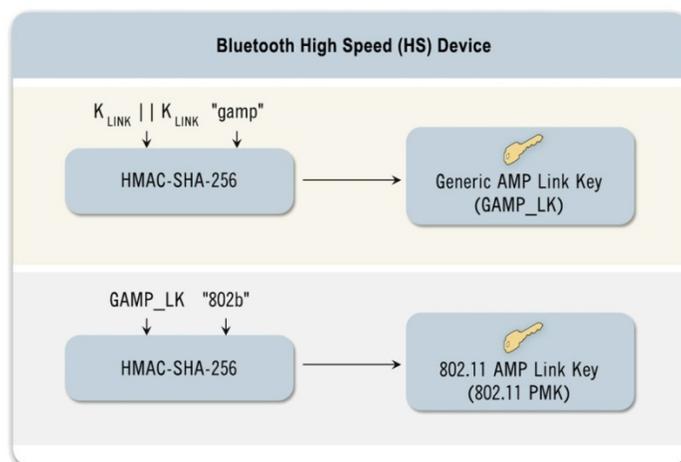
689

690

For AMP link security (e.g., IEEE 802.11, as introduced in Bluetooth 3.0), an AMP link key is derived from the Bluetooth link key. A Generic AMP Link Key (GAMP_LK) is generated by the AMP Manager in the host stack whenever a Bluetooth link key is created or changed. As shown in Figure 3-4, the GAMP_LK is generated using the Bluetooth link key (concatenated with itself) and an extended ASCII key identifier (keyID) of “gamp” as inputs to an HMAC-SHA-256 function. Subsequently, a Dedicated AMP Link Key (for a specific AMP and Trusted Device

691 combination) is derived from the Generic AMP Link Key and keyID. For the 802.11 AMP Link
 692 Key, the keyID is “802b”.

693 For IEEE 802.11 AMPs, the Dedicated AMP Link Key is used as the 802.11 Pairwise Master
 694 Key. See NIST Special Publication 800-97, *Establishing Wireless Robust Security Networks: A*
 695 *Guide to IEEE 802.11i*¹⁴, for more information about IEEE 802.11 security.



696

697

Figure 3-4. AMP Link Key Derivation

698 3.1.2 Authentication

699 The Bluetooth device authentication procedure is in the form of a challenge–response scheme.
 700 Each device interacting in an authentication procedure can take the role of either the *claimant* or
 701 the *verifier* or both. The *claimant* is the device attempting to prove its identity, and the *verifier* is
 702 the device validating the identity of the claimant. The challenge–response protocol validates
 703 devices by verifying the knowledge of a secret key—the Bluetooth link key.

704 The authentication procedure is of two types: Legacy Authentication (Section 3.1.2.1) and
 705 Secure Authentication (Section 3.1.2.2). Legacy Authentication is performed when at least one
 706 device does not support Secure Connections. If both devices support Secure Connections, Secure
 707 Authentication is performed.

708 If authentication fails, a Bluetooth device waits an interval of time before making a new attempt.
 709 This time interval increases exponentially to prevent an adversary from attempting to gain access
 710 by defeating the authentication scheme through trial-and-error with different link keys. It is
 711 important to note that this technique does not provide security against offline attacks to
 712 determine the link key using eavesdropped pairing frames and exhaustively guessing PINs.

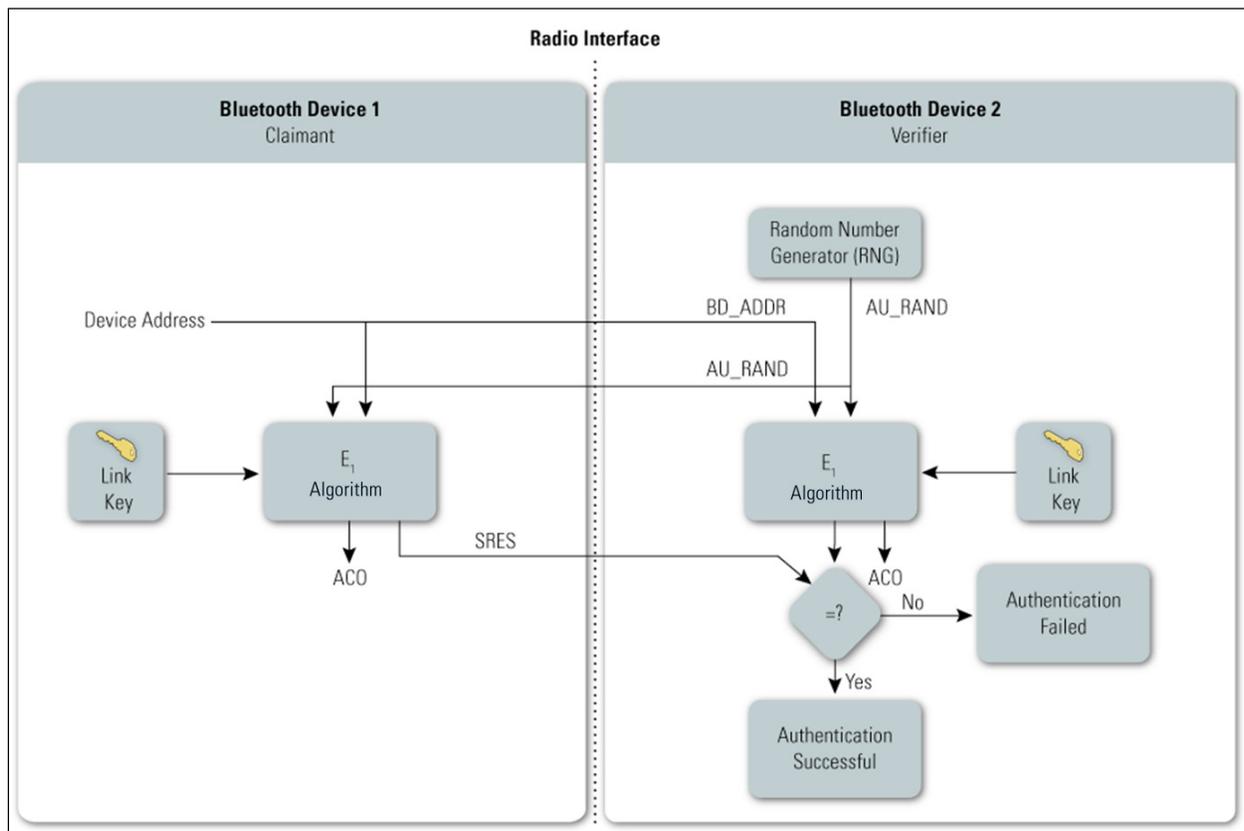
713 Note that the security associated with authentication is solely based on the secrecy of the link
 714 key. While the Bluetooth device addresses and random challenge value are considered public
 715 parameters, the link key is not. The link key is derived during pairing and should never be
 716 disclosed outside the Bluetooth device or transmitted over wireless links. However, the link key

¹⁴ Download a copy of NIST SP 800-97 here: <http://csrc.nist.gov/publications/nistpubs/800-97/SP800-97.pdf>

717 is passed in the clear from the host to the controller (e.g., PC to USB adapter) and the reverse
 718 when the host is used for key storage. The challenge value, which is a public parameter
 719 associated with the authentication process, must be random and unique for every transaction. The
 720 challenge value is derived from a pseudo-random generator within the Bluetooth controller.
 721

722 3.1.2.1 Legacy Authentication

723 This procedure is used when the link key has been generated using PIN/Legacy Pairing or Secure
 724 Simple Pairing using the P-192 Elliptic Curve. Each device interacting in an authentication
 725 procedure is referred to as either the claimant or the verifier. Figure 3-5 conceptually depicts the
 726 Legacy Authentication scheme.



727
728

Figure 3-5. Bluetooth Legacy Authentication

729 The steps in the authentication process are as follows:

- 730 ▪ **Step 1.** The verifier transmits a 128-bit random challenge (AU_RAND) to the claimant.
- 731 ▪ **Step 2.** The claimant uses the E_1 algorithm¹⁵ to compute an authentication response using his or her
 732 unique 48-bit Bluetooth device address (BD_ADDR), the link key, and AU_RAND as inputs. The
 733 verifier performs the same computation. Only the 32 most significant bits of the E_1 output are used

¹⁵ The E_1 authentication function is based on the SAFER+ algorithm. SAFER stands for Secure And Fast Encryption Routine. The SAFER algorithms are iterated block ciphers (IBCs). In an IBC, the same cryptographic function is applied for a specified number of rounds.

734 for authentication purposes. The remaining 96 bits of the 128-bit output are known as the ACO value,
735 which will be used later as input to create the Bluetooth encryption key.

736 ▪ **Step 3.** The claimant returns the most significant 32 bits of the E_1 output as the computed response,
737 the Signed Response (SRES), to the verifier.

738 ▪ **Step 4.** The verifier compares the SRES from the claimant with the value that it computed.

739 ▪ **Step 5.** If the two 32-bit values are equal, the authentication is considered successful. If the two 32-bit
740 values are not equal, the authentication fails.

741 Performing these steps once accomplishes one-way authentication. The Bluetooth standard
742 allows both one-way and mutual authentication to be performed. For mutual authentication, the
743 above process is repeated with the verifier and claimant switching roles.

744 **3.1.2.2 Secure Authentication**

745 This procedure is used when the link key has been generated using Secure Simple Pairing using
746 the P-256 Elliptic Curve. Each device interacting in an authentication procedure acts as both the
747 claimant and the verifier. Figure 3-6 conceptually depicts the Secure Authentication scheme.

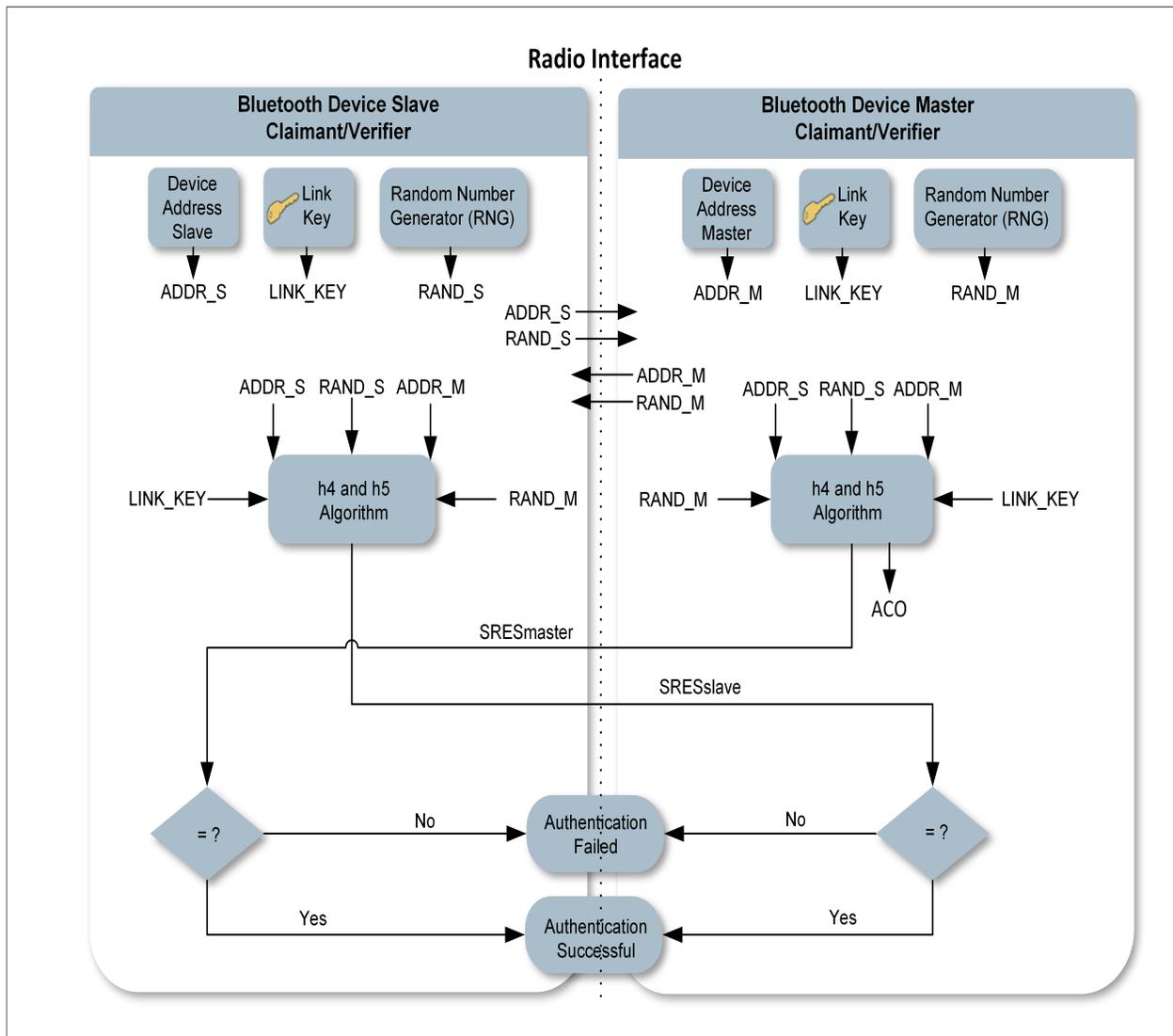


Figure 3-6. Bluetooth Secure Authentication

748
749

750 When the master initiates this authentication process, the steps are as follows:

- 751 ▪ **Step 1.** The master transmits a 128-bit random challenge (AU_RANDOM_M) to the slave.
- 752 ▪ **Step 2:** The slave transmits a 128-bit random challenge (AU_RANDOM_S) to the master.
- 753 ▪ **Step 3:** Both the master and slave use the h4 and h5 algorithms¹⁶ to compute their authentication
754 responses using the unique 48-bit Bluetooth device address of the master (BD_ADDR_M), the unique
755 48-bit Bluetooth device address of the slave (BD_ADDR_S), the link key, the AU_RANDOM_M, and
756 the AU_RANDOM_S as inputs. Only the 32 most significant bits of the h5 output are used for
757 authentication purposes. The remaining 96 bits of the 128-bit output are known as the Authenticated

¹⁶ The h4 and h5 authentication functions are based on the HMAC-SHA-256 algorithm. HMAC-SHA stands for Hash Message Authentication Code calculated using the Secure Hash Algorithm. The HMAC-SHA-256 is an iterative hash function, which breaks up a message into blocks of a fixed size and iterates over them with the SHA-256 function. The size of the output of HMAC is the same as that of the underlying hash function.

758 Ciphering Offset (ACO) value, which will be used later as input to create the Bluetooth encryption
759 key.

760 ▪ **Step 4.** The slave returns the most significant 32 bits of the h5 output as the computed response, the
761 Signed Response (SRES_{slave}), to the master.

762 ▪ **Step 5:** The master returns the most significant 32 bits of the h5 output as the computed response, the
763 Signed Response (SRES_{master}), to the slave.

764 ▪ **Step 6:** The master and slave compare the SRES from each other with the value that they computed.

765 ▪ **Step 7:** If the two 32-bit values are equal on both the master and slave, the authentication is
766 considered successful. If the two 32-bit values are not equal on either the master or the slave, the
767 authentication fails.

768 When the slave initiates the authentication process, the steps followed are identical to the steps
769 above except that the order of Step 1 and Step 2 is swapped.

770 Note that Secure Authentication is always mutual in nature irrespective of whether the master or
771 slave initiates it.

772 3.1.3 Confidentiality

773 In addition to the Security Modes for pairing and authentication, Bluetooth provides a separate
774 confidentiality service to thwart attempts to eavesdrop on the payloads of the packets exchanged
775 between Bluetooth devices. Bluetooth has three Encryption Modes, but only two of them
776 actually provide confidentiality. The modes are as follows:

777 ▪ **Encryption Mode 1**—No encryption is performed on any traffic.

778 ▪ **Encryption Mode 2**—Individually addressed traffic is encrypted using encryption keys based on
779 individual link keys; broadcast traffic is not encrypted.

780 ▪ **Encryption Mode 3**—All traffic is encrypted using an encryption key based on the master link key.

781 The encryption mechanism used in Encryption Modes 2 and 3 can be based on either the E0
782 stream cipher (Section 3.1.3.1) or AES-CCM (Section 3.1.3.2).

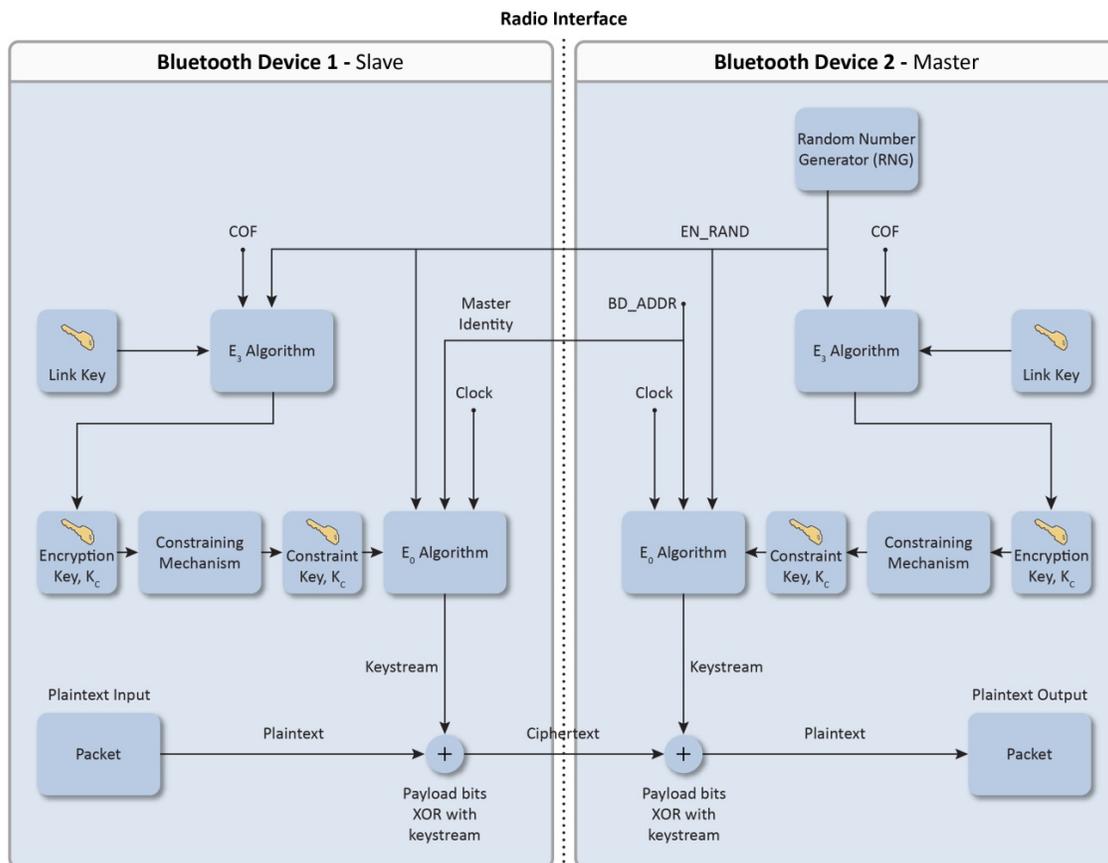
783 The encryption key (K_C) derived using either mechanism may vary in length in single byte
784 increments from 1 byte to 16 bytes in length, as set during a negotiation process that occurs
785 between the master and slave devices. During this negotiation, a master device makes a key size
786 suggestion for the slave. The initial key size suggested by the master is programmed into the
787 controller by the manufacturer and is not always 16 bytes. In product implementations, a
788 “minimum acceptable” key size parameter can be set to prevent a malicious user from driving
789 the key size down to the minimum of 1 byte, which would make the link less secure.

790 Security Mode 4 introduced in Bluetooth 2.1 + EDR requires that encryption be used for all data
791 traffic, except for service discovery.

792 **3.1.3.1 E0 Encryption Algorithm**

793 As shown in Figure 3-7, the encryption key provided to the encryption algorithm is produced
 794 using an internal key generator (KG). The KG produces stream cipher keys based on the 128-bit
 795 link key, which is a secret that is held in the Bluetooth devices; a 128-bit random number
 796 (EN_RANDOM); and the 96-bit ACO value. The ACO is produced during the authentication
 797 procedure, as shown in Figure 3-5.

798 The Bluetooth E0 encryption procedure is based on a stream cipher, E0. A key stream output is
 799 *exclusive-OR-ed* with the payload bits and sent to the receiving device. This key stream is
 800 produced using a cryptographic algorithm based on linear feedback shift registers (LFSRs).¹⁷
 801 The encryption function takes the following as inputs: the master device address (BD_ADDR),
 802 the 128-bit random number (EN_RANDOM), a slot number based on the piconet clock, and an
 803 encryption key, which when combined initialize the LFSRs before the transmission of each
 804 packet, if encryption is enabled. The slot number used in the stream cipher changes with each
 805 packet; the ciphering engine is also reinitialized with each packet while the other variables
 806 remain static.



807

808

Figure 3-7. Bluetooth E0 Encryption Procedure

¹⁷ LFSRs are used in coding (error control coding) theory and cryptography. LFSR-based key stream generators (KSG), composed of exclusive-OR gates and shift registers, are common in stream ciphers and are very fast in hardware.

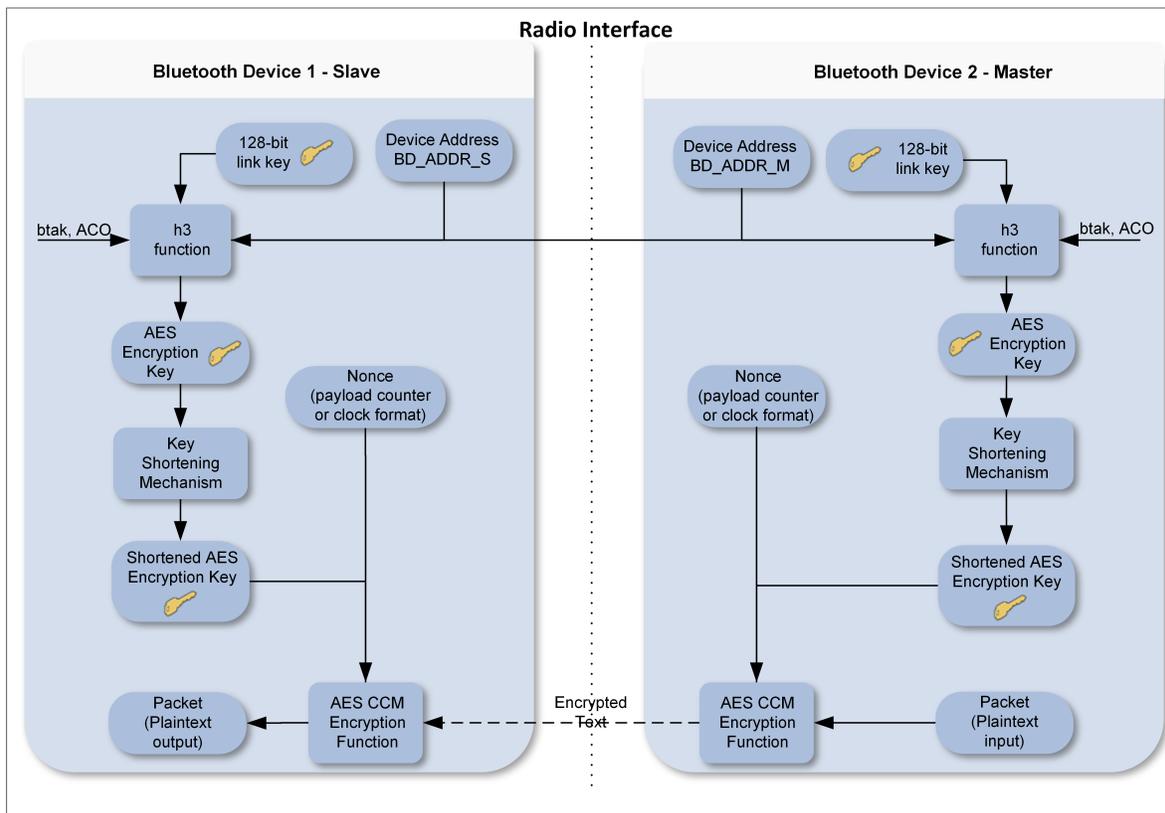
809 It is important to note that E_0 is not a FIPS-approved algorithm and has come under scrutiny in
810 terms of algorithmic strength.¹⁸ A published theoretical known-plaintext attack can recover the
811 encryption key in 2^{38} computations, compared with a brute force attack, which would require
812 testing 2^{128} possible keys. If communications require FIPS-approved cryptographic protection
813 (e.g., to protect sensitive information transmitted by Federal agencies), this protection can be
814 achieved by layering application-level FIPS-approved encryption over the native Bluetooth
815 encryption.

816 3.1.3.2 AES-CCM Encryption Algorithm

817 As shown in Figure 3-8, the encryption key provided to the encryption algorithm is produced
818 using the h3 function. The h3 function produces stream cipher keys based on the 128-bit link
819 key, which is a secret that is held in the Bluetooth devices; the unique 48-bit Bluetooth device
820 address of the master; the unique 48-bit Bluetooth device address of the slave; a fixed key ID
821 “btak”; and the 96-bit ACO value. The ACO is produced during the authentication procedure, as
822 shown in Figure 3-6.

823 The Bluetooth AES-CCM encryption procedure is based on Request for Comment (RFC) 3610,
824 *Advanced Encryption Standard - Counter with Cipher Block Chaining-Message Authentication*
825 *Code*. The AES-CCM encryption function takes the following as inputs: the encryption key, the
826 encryption nonce, and the payload bits. The nonce format is of two types: the payload counter
827 format which is used for Asynchronous Connection-Less (ACL) packets, and the clock format
828 (which also includes an 11-bit day counter) which is used for enhanced Synchronous Connection
829 Oriented (eSCO) packets. When AES-CCM encryption is enabled, ACL packets include a 4-
830 octet Message Integrity Check (MIC). eSCO packets do not include a MIC.

¹⁸ Y. Lu, W. Meier, and S. Vaudenay. “The Conditional Correlation Attack: A Practical Attack on Bluetooth Encryption.”
<http://lasecwww.epfl.ch/pub/lasec/doc/LMV05.pdf>



831

832

Figure 3-8. Bluetooth AES-CCM Encryption Procedure

833

834 3.1.4 Trust Levels, Service Security Levels, and Authorization

835 In addition to the four security modes, Bluetooth allows different levels of trust and service
836 security.

837 The two Bluetooth levels of trust are trusted and untrusted. A *trusted device* has a fixed
838 relationship with another device and has full access to all services. An *untrusted device* does not
839 have an established relationship with another Bluetooth device, which results in the untrusted
840 device receiving restricted access to services.

841 Available service security levels depend on the security mode being used. For Security Modes 1
842 and 3, no service security levels are specified. For Security Mode 2, the following security
843 requirements can be enforced:

- 844 ▪ Authentication required
- 845 ▪ Encryption required
- 846 ▪ Authorization required

847 Thus, the available service security levels include any combination of the above, including the
848 lack of security (typically only used for service discovery). Note that BR/EDR encryption cannot

849 be performed without authentication, because the encryption key is derived from an artifact of
850 the authentication process (see Section 3.1.3).

851 For Security Mode 4, the Bluetooth specification defines five levels of security for Bluetooth
852 services for use during SSP. The service security levels are as follows:

- 853 ▪ **Service Level 4** – Requires MITM protection and encryption using 128-bit equivalent strength for
854 link and encryption keys; user interaction is acceptable.
- 855 ▪ **Service Level 3**—Requires MITM protection and encryption; user interaction is acceptable.
- 856 ▪ **Service Level 2**—Requires encryption only; MITM protection is not necessary.
- 857 ▪ **Service Level 1**—MITM protection and encryption not required. Minimal user interaction.
- 858 ▪ **Service Level 0**—No MITM protection, encryption, or user interaction required.

859 The Bluetooth architecture allows for defining security policies that can set trust relationships in
860 such a way that even trusted devices could gain access only to specific services. Although
861 Bluetooth core protocols can only authenticate devices and not users, user-based authentication
862 is still possible. The Bluetooth security architecture (through the security manager) allows
863 applications to enforce more granular security policies. The link layer at which Bluetooth
864 specific security controls operate is transparent to the security controls imposed by the
865 application layers. Thus, user-based authentication and fine-grained access control within the
866 Bluetooth security framework are possible through the application layers, although doing so is
867 beyond the scope of the Bluetooth specification.

868 **3.2 Security Features of Bluetooth Low Energy**

869 Because of the intent for Bluetooth low energy to support computationally and storage-
870 constrained devices, and because Bluetooth low energy did not evolve from BR/EDR/HS¹⁹, low
871 energy security is different from Bluetooth BR/EDR/HS. However, with the Bluetooth 4.1 and
872 4.2 releases, the differences have been minimized.

873 One remaining difference is that low energy pairing results in the generation of a Long-Term
874 Key (LTK) rather than a Link Key. While fundamentally performing the same secret key
875 function as the Link Key, the LTK is established in a different manner. In low energy Legacy
876 Pairing, the LTK is generated and then distributed using a key transport protocol rather than key
877 agreement as with BR/EDR. That is, one device determines the LTK and securely sends it over
878 to the other device during pairing—instead of both devices generating the same key
879 individually.²⁰ In low energy Secure Connections the key is generated at each device as a result
880 of a key agreement and thus does not need to be distributed over the link.

881 Bluetooth specification 4.0 with low energy functionality introduced the use of Advanced
882 Encryption Standard–Counter with CBC-MAC (AES-CCM) encryption for the first time in a
883 Bluetooth specification. In addition to providing strong, standards-based encryption, the

¹⁹ The predecessor to Bluetooth low energy was originally introduced by Nokia in 2006 as Wibree, which was incorporated into the Bluetooth 4.0 specification as Bluetooth low energy in 2010.

²⁰ Low energy Legacy Pairing potentially can have Master LTK and Slave LTK. So if devices can act in multiple roles, devices might actually have two LTKs. With low energy Secure Connections, there is only one LTK.

884 inclusion of AES-CCM paved the way for native FIPS-140 validation of Bluetooth low energy
885 devices. 4.2 added the low energy Secure Connections feature which upgraded low energy
886 pairing to utilize FIPS-approved algorithms (AES-CMAC and P-256 elliptic curve). 4.2 also
887 renamed low energy pairing to low energy Legacy Pairing.

888 Also new in 4.2 is the ability to reuse keys generated via Secure Connections on either physical
889 transport (low energy or BR/EDR) to be used on the other physical transport – alleviating the
890 need for the user to pair on both low energy and BR/EDR. The low energy LTK Key can be
891 derived from the BR/EDR Link Key (using the h6 AES-CMAC-128 function), and the BR/EDR
892 Link Key can likewise be derived from the low energy LTK (using the same h6 function). See
893 Sections 3.2.6 and 3.2.7 for details.

894 4.0 also introduced features such as low energy private device addresses and data signing. New
895 cryptographic keys called the Identity Resolving Key (IRK) and Connection Signature Resolving
896 Key (CSRK) support these features, respectively. These features remained unchanged in 4.1 and
897 4.2.

898 With low energy’s privacy feature enabled, the IRK is used to map a Resolvable Private Address
899 (RPA) to an Identity Address. The Identity Address can be either a static random address or a
900 public address. This allows a trusted device to determine another device’s Identity Address from
901 a periodically-changing RPA. Previously, a device would be assigned a static “public” address
902 that would be made available during discovery. If that device remained discoverable, its location
903 could easily be tracked by an adversary. The use of a periodically-changing random address (a
904 hashed and randomized address created with the IRK) mitigates this threat. Since a discoverable
905 low energy device transmits (“advertises”) identity information, this privacy feature is especially
906 useful. Even without low energy privacy the device will get assigned an Identity Address (either
907 a public BD_ADDR or static random address). But with low energy Privacy the RPA is
908 transmitted over the air instead of the Identity Address.

909 The CSRK is used to verify cryptographically signed Attribute Protocol (ATT) data frames from
910 a particular device over unencrypted links. This allows a Bluetooth connection to use data
911 signing (providing integrity and authentication) to protect the connection instead of data
912 encryption (which, in the case of AES-CCM, provides confidentiality, integrity, and
913 authentication). If a link is encrypted, the usage of ATT Signed Write is not allowed.²¹

914 In low energy Legacy Pairing all of these cryptographic keys (i.e., LTK, IRK, CSRK) are
915 generated and securely distributed during low energy pairing. For low energy Secure
916 Connections the LTK is generated while the IRK and CSRK are generated and securely
917 distributed. See Section 3.2.2 for details.

918 **3.2.1 Low Energy Security Modes and Levels**

919 Low energy security modes are similar to BR/EDR service-level security modes (i.e., Security
920 Modes 2 and 4) in that each service can have its own security requirements. However, Bluetooth
921 low energy also specifies that each service request can have its own security requirements as

²¹ This feature is not widely used and is optional to support.

922 well. A device enforces the service-related security requirements by following the appropriate
923 security mode and level.

924 ▪ Low energy Security Mode 1 has multiple levels associated with encryption. Level 1 specifies no
925 security, meaning no authentication and no encryption will be initiated. Level 2 requires
926 unauthenticated pairing with encryption. Level 3 requires authenticated pairing with encryption. 4.2
927 added Level 4 which requires authenticated low energy Secure Connections pairing with encryption.

928 ▪ Low energy Security Mode 2 has multiple levels associated with data signing. Data signing provides
929 strong data integrity but not confidentiality. Level 1 requires unauthenticated pairing with data
930 signing. Level 2 requires authenticated pairing with data signing.

931 If a particular service request and the associated service have different security modes and/or
932 levels, the stronger security requirements prevail. For example, if either requires Security Mode
933 1 Level 3, then the requirements for Security Mode 1 Level 3 are enforced.

934 Because Security Mode 1 Level 4 requires low energy Secure Connections authenticated pairing
935 and encryption using AES-CMAC and P-256 elliptic curve, NIST considers this the most secure
936 of these modes/levels and strongly recommends its use for all low energy connections in 4.2. For
937 4.0 and 4.1 low energy connections, NIST strongly recommends using Security Mode 1 Level 3
938 as it requires authenticated pairing and encryption although not as strong (not using P-256
939 elliptical curve) encryption as Level 4. Security Mode 1 Level 1 is the least secure and should
940 never be used. Also, because Security Mode 2 does not provide encryption, Security Mode 1
941 Level 4 and 3 are strongly preferred over Security Mode 2.

942 Low energy 4.2 added a Secure Connections Only Mode which requires that only low energy
943 Security Mode 1 Level 4 may be used except for services that only require Security Mode 1
944 Level 1. This will ensure that only FIPS-approved algorithms are used on the low energy
945 physical transport. Secure Connections Only Mode is not backwards compatible with 4.0 or 4.1
946 low energy devices as they do not support P-256 elliptic curve.

947 **3.2.2 Low Energy Pairing Methods**

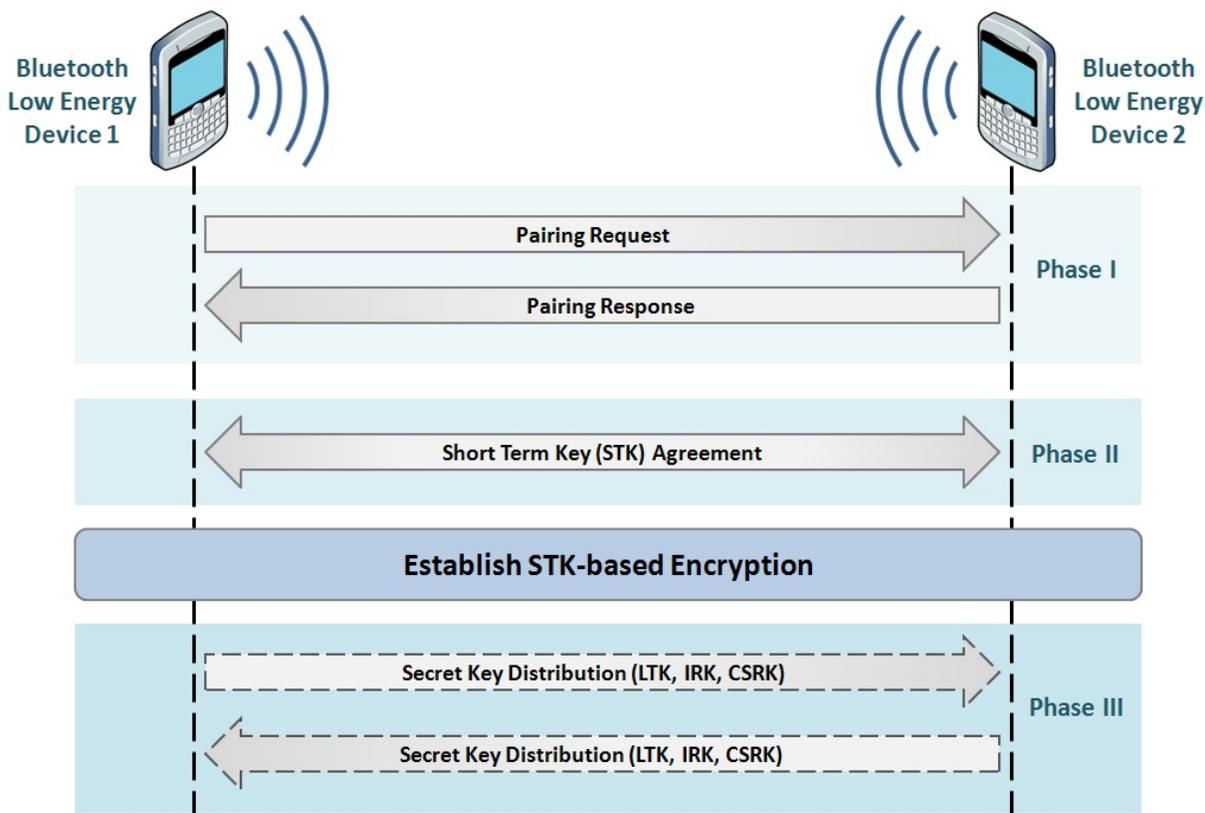
948 4.2 added the low energy Secure Connection pairing which upgraded low energy pairing to
949 utilize FIPS-approved algorithms (AES-CMAC and P-256 elliptic curve). 4.0 and 4.1 low energy
950 pairing was renamed to low energy Legacy Pairing in 4.2.

951 Although low energy Legacy Pairing uses similar pairing method names to BR/EDR SSP, it does
952 not use ECDH-based cryptography and provides no eavesdropping protection. Therefore, for all
953 pairing methods except OOB with a 128-bit TK, the low energy Legacy Pairing should be
954 considered broken because if an attacker can capture the pairing frames, he or she can determine
955 the resulting LTK. For this reason, low energy Secure Connection pairing should be used when
956 eavesdropping protection is required.

957 Low energy Legacy pairing uses key transport rather than key agreement for all keys (LTK, IRK,
958 and CSRK), thus a key distribution step is required during low energy Legacy pairing. In low
959 energy Secure Connection pairing, each device independently generates the LTK, therefore an
960 optional key distribution step allows for the exchange of the IRK and CSRK keys in low energy
961 Secure Connection pairing.

962 As shown in Figure 3-9, low energy Legacy Pairing begins with the two devices agreeing on a
 963 Temporary Key (TK), whose value depends on the pairing method being used. The devices then
 964 exchange random values and generate a Short Term Key (STK) based on these values and the
 965 TK. The link is then encrypted using the STK, which allows secure distribution of the LTK, IRK,
 966 and CSRK.

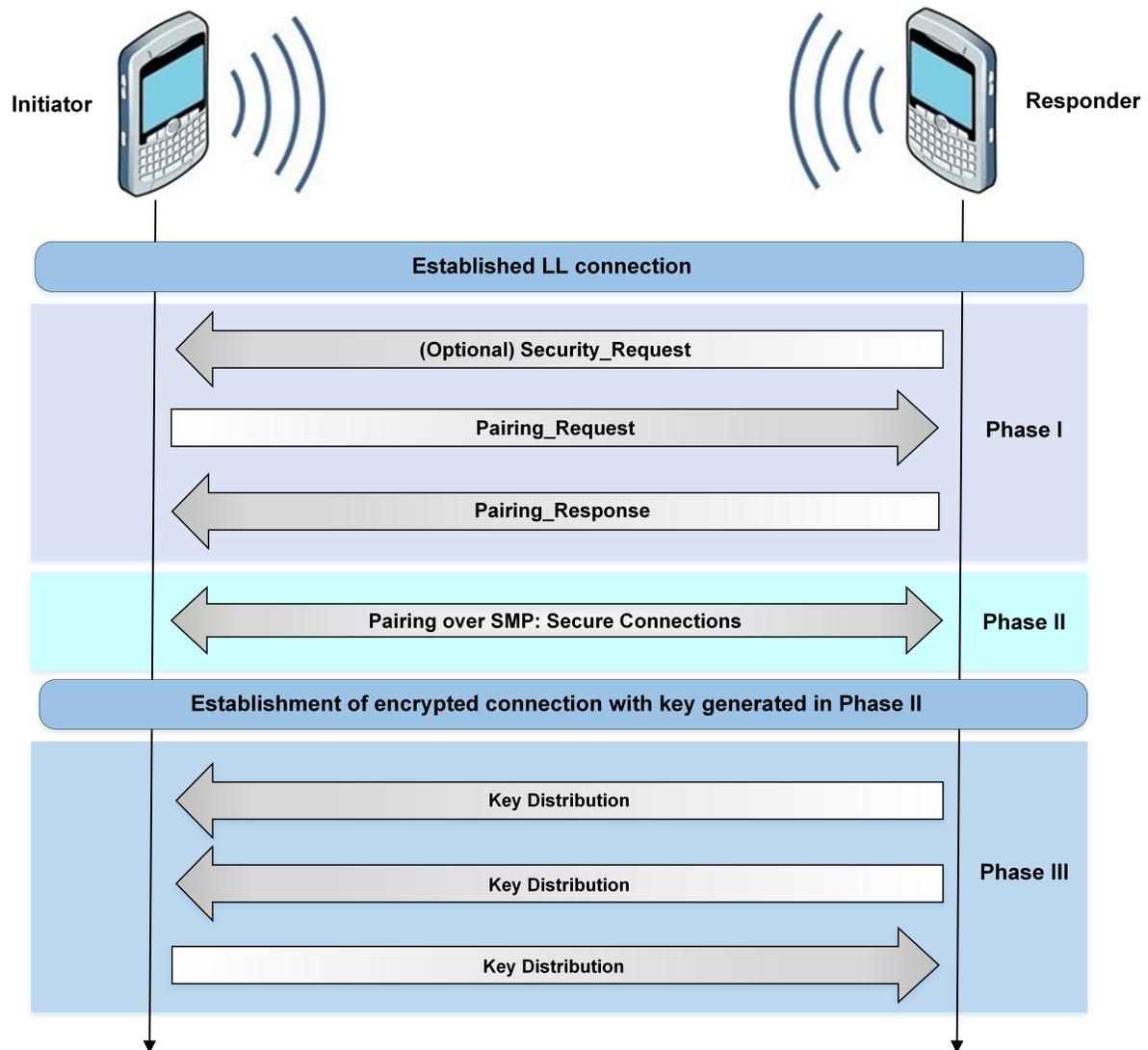
967



968

969 **Figure 3-9. Bluetooth Low Energy Legacy Pairing**

970 As shown in Figure 3-10, low energy Secure Connections pairing begins with the two devices
 971 sharing their I/O capabilities and security requirements. After that, public keys are shared. Note
 972 that low energy Secure Connections pairing only generates the low energy LTK. The Link is
 973 encrypted with the LTK which allows secure distribution of the IRK and CSRK.



974

975

Figure 3-10. Bluetooth Low Energy Secure Connections Pairing

976 The following subsections describe the low energy pairing association models, both Legacy
 977 Pairing and Secure Connections. As with BR/EDR SSP, the association model that is used for a
 978 particular connection is based on the input/output capabilities of both devices.

979 4.0 and 4.1 allow three low energy pairing methods: Out of Band, Passkey Entry, and Just
 980 Works. 4.2 adds Numeric Comparison as a low energy pairing method which is available only
 981 for low energy Secure Connections. It is important to note that while the low energy pairing
 982 association model names are similar to those from BR/EDR Simple Secure Pairing models, for
 983 low energy Secure Connection the security the models provide is functionally equivalent to the
 984 BR/EDR SSP models, but for low energy Legacy Pairing the security provided is different.

985 **3.2.2.1 Out of Band**

986 If both devices support a common OOB technology, such as NFC or tethering, they will use the
 987 OOB method to pair. In low energy Legacy Pairing, the TK is passed over the OOB technology

988 from one device to the other. The TK must be a unique, random, 128-bit number. NIST strongly
989 recommends use of a full 128-bit random binary (non-alphanumeric) value when practical.

990 Because OOB pairing results in an authenticated LTK, it should provide about one-in-a-million
991 protection against MITM attacks—based on the premise that an attacker would have to
992 successfully guess the six-digit TK value if low energy Legacy Pairing is used. However, the
993 actual protection provided by OOB pairing depends on the MITM protection provided by the
994 OOB technology itself because a successful OOB eavesdropper would know the TK value
995 instead of having to guess it. In OOB low energy Secure Connection pairing, the device address
996 is passed OOB²², which, even if discovered by an OOB eavesdropper, provides no value towards
997 decrypting the encoded data.

998 If the devices do not support a common OOB technology, the pairing method to be used is
999 determined based on the input/output capabilities of both devices.

1000 **3.2.2.2 Numeric Comparison**

1001 Low energy 4.2 adapted the BR/EDR/HS numeric comparison pairing method to be used by low
1002 energy in Secure Connections pairing. There is no numeric comparison method with low energy
1003 Legacy Pairing.

1004 If both devices are capable of displaying a six-digit number and both are capable of having the
1005 user enter “yes” or “no”, then numeric comparison can be used.

1006 During pairing, a user is shown a six-digit number on each display and provides a “yes” response
1007 on each device if the numbers match. Otherwise, the user responds “no” and pairing fails. An
1008 important difference between this operation and the use of PINs in legacy pairing is that the
1009 displayed number is not used as input for link key generation. Therefore, an eavesdropper who is
1010 able to view (or otherwise capture) the displayed value could not use it to determine the resulting
1011 link or encryption key.

1012 Numeric comparison provides MITM protection as well as providing confirmation to the user of
1013 that they are pairing the two devices that were intended.

1014 **3.2.2.3 Passkey Entry**

1015 If, at a minimum, one device supports keyboard input and the other a display output (or keyboard
1016 input as well), then the Passkey Entry pairing method is used to pair.

1017 In this model for low energy Legacy Pairing, the TK is generated from the passkey generated
1018 and/or entered in each device. The specification requires the passkey size to be 6 numeric digits;
1019 therefore, a maximum of 20 bits of entropy can be provided.

1020 For low energy Secure Connections pairing, after the public keys have been exchanged, the
1021 passkey (6 numeric digits) is generated and/or entered into each device. The devices then take
1022 turns sending a hash of each bit of the passkey, the nonce, and both public keys (repeated 20

²² Optionally, the low energy Secure Connections Confirmation Value and the low energy Secure Connections Random Value are passed OOB as well during low energy Secure Connections OOB pairing.

1023 times for each of the 20 bits of the passkey) until the entire passkey has been sent and agreed
1024 upon.

1025 Passkey Entry pairing also results in an authenticated LTK. Because a six-digit passkey is used,
1026 an attacker would have a one-in-a-million chance of guessing the correct passkey to perform a
1027 MITM attack. NIST recommends using a unique, random passkey for each pairing to provide
1028 this level of protection across multiple pairings.

1029 **3.2.2.4 Just Works**

1030 If none of the OOB, Numeric Comparison, or Passkey Entry association models are possible
1031 because of device input/output limitations, then the Just Works pairing method is used.

1032 As with SSP in BR/EDR/HS, the Just Works pairing method for low energy is the weakest of the
1033 pairing options from a security perspective. In this model for low energy Legacy Pairing, the TK
1034 is set to all zeros (0x00). Therefore, an eavesdropper or MITM attacker does not need to guess
1035 the TK to generate the STK.

1036 For low energy Secure Connections pairing, after the public keys have been exchanged, the
1037 Numeric Comparison procedure is used, but the user is not shown the 6-digit values and the final
1038 commitment checks are not performed.

1039 The Just Works pairing method results in an unauthenticated LTK because no MITM protection
1040 is provided during pairing.

1041 **3.2.3 Legacy Low Energy Key Generation and Distribution**

1042 Once the link is encrypted using the STK, the two devices distribute secret keys such as LTK,
1043 IRK, and CSRK. Two options are specified for key generation prior to distribution. A device
1044 may simply generate random 128-bit values and store them in a local database (called “Database
1045 Lookup” in the specification). The other option is to use a single 128-bit static but random value
1046 called Encryption Root (ER) along with a 16-bit Diversifier (DIV) unique to each trusted device
1047 to generate the keys. This option is called “Key Hierarchy” in the specification. For example, the
1048 keys can be derived from ER, DIV, and the Identity Root (IR) using the following formulas:

1049 $LTK = d1(ER, DIV, 0)$
1050 $CSRK = d1(ER, DIV, 1)$
1051 $IRK = d1(IR, 1, 0)$

1052
1053 The d1 function is called a Diversifying Function and is based on AES-128 encryption.
1054 However, the specification allows the use of other key derivation functions (e.g., those discussed
1055 in NIST SP 800-108, *Recommendation for Key Derivation Using Pseudorandom Functions*²³).

1056 Using this Key Hierarchy method,²⁴ the device does not need to store multiple 128-bit keys for
1057 each trusted device; rather, it only needs to store its ER and the unique DIVs for each device.

²³ <http://csrc.nist.gov/publications/nistpubs/800-108/sp800-108.pdf>

²⁴ Using Key Hierarchy is no longer possible with low energy Secure Connections.

1058 During reconnection, the remote device sends its EDIV, which is a masked version of DIV.²⁵
 1059 The local device can then regenerate the LTK and/or CSRK from its ER and the passed EDIV. If
 1060 data encryption or signing is set up successfully, it is verified that the remote device had the
 1061 correct LTK or CSRK. If unsuccessful, the link is dropped.

1062 Note in the above example that the IRK is static and device-specific, and therefore could be
 1063 generated prior to pairing (e.g., during manufacturing).

1064 **3.2.4 Low Energy Secure Connection Key Generation**

1065 Low energy Secure Connections security introduced in Bluetooth 4.2 improves low energy
 1066 security through the addition of ECDH public key cryptography (using the P-256 Elliptic Curve)
 1067 for protection against passive eavesdropping and MITM during pairing.

1068 Unlike Legacy low energy Pairing, low energy Secure Connections pairing does not involve
 1069 generation of an STK. Instead, the LTK is directly generated during the pairing.

1070 Low energy Secure Connections pairing begins with the two devices exchanging their pairing
 1071 features: I/O capabilities, authentication requirements, and maximum encryption key size
 1072 requirements. The devices then exchange their public keys.

1073 The LTK is generated using the f5 function (which is an AES-CMAC-128 based function) using
 1074 the following inputs:

- 1075 ▪ The shared secret Diffie-Hellman Key (DHkey) generated during pairing phase 2
- 1076 ▪ Random number generated and sent by the Master
- 1077 ▪ Random number generated and sent by the Slave
- 1078 ▪ Bluetooth address of the Master
- 1079 ▪ Bluetooth address of the Slave

1080 After independent generation in each device, the LTK is stored locally by each device - the
 1081 LTKs do not need to be distributed in Secure Connections mode. Once the LTK has been
 1082 generated, the link is encrypted using an encryption key derived from the LTK. Thereafter keys
 1083 such as the IRK and the CSRK can be distributed by both the devices, similar to the key
 1084 distribution step of Legacy low energy Pairing (see Figure 3-9).

1085 **3.2.5 Confidentiality, Authentication, and Integrity**

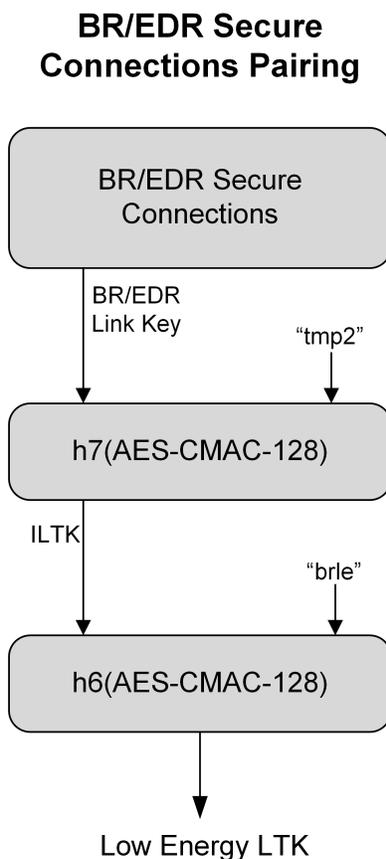
1086 AES-CCM is used in Bluetooth low energy to provide confidentiality as well as per-packet
 1087 authentication and integrity. There is no separate authentication challenge/response step as with
 1088 BR/EDR/HS to verify that they both have the same LTK or CSRK.

²⁵ DIV = Y XOR EDIV where Y = dm(DHK, rand) and DHK is the Diversifier Hiding Key.

1089 Because the LTK is used as input for the encryption key, successful encryption setup provides
 1090 implicit authentication. Similarly, data signing provides implicit authentication that the remote
 1091 device holds the correct CSRK—although confidentiality is not provided.

1092 **3.2.6 Low Energy Long Term Key Derivation from Bluetooth Link Key**

1093 The low energy LTK can be derived from the Bluetooth BR/EDR Link Key. As shown in Figure
 1094 3-11, the Intermediate LTK (ILTK) is generated using the Bluetooth link key and an extended
 1095 ASCII key identifier (keyID) of “tmp2” as inputs to an AES-CMAC function h7. Subsequently,
 1096 the LTK is derived using ILTK and keyID of “brle” as inputs to h7²⁶.



1097

1098 **Figure 3-11. Low Energy Long Term Key Derivation from Bluetooth Link Key**

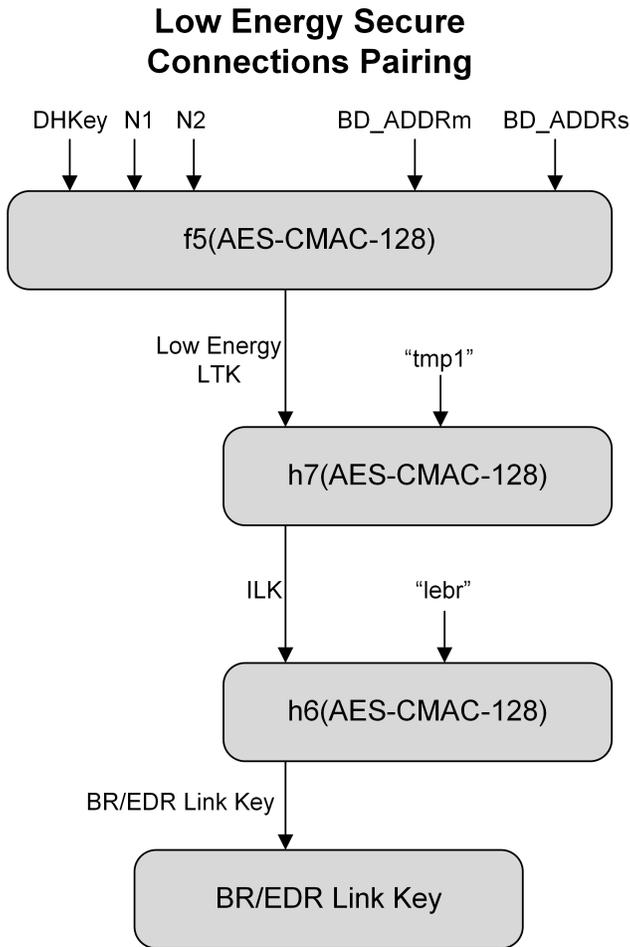
1099

1100 **3.2.7 Bluetooth Link Key Derivation from Low Energy Long Term Key**

1101 The Bluetooth BR/EDR Link Key can also be derived from the low energy Long Term Key. As
 1102 shown in Figure 3-12, the Intermediate Link Key (ILK) is generated using the low energy LTK
 1103 and an extended ASCII key identifier (keyID) of “tmp1” as inputs to an AES-CMAC function

²⁶ Function h7 replaces h6, by reversing the parameter order of h6, as an errata to 4.2.

1104 h7. Subsequently, the Bluetooth Link Key is derived using ILK and keyID of “lebr” as inputs to
 1105 h7²⁷.



1106
 1107
 1108

Figure 3-12. Bluetooth Link Key Derivation from Low Energy Long Term Key

²⁷ Function h7 replaces h6, by reversing the parameter order of h6, as an errata to 4.2.

1109 **4 Bluetooth Vulnerabilities, Threats, and Countermeasures**

1110 This section describes vulnerabilities in Bluetooth and threats against those vulnerabilities. Based
 1111 on these identified common vulnerabilities and threats, as well as the Bluetooth security features
 1112 described in Section 3, this section also recommends possible countermeasures that can be used
 1113 to improve Bluetooth security.

1114 Organizations that are planning to use products that use the Bluetooth 4.0, 4.1, or 4.2
 1115 technologies should carefully consider the security implications. The 4.0 specification was
 1116 released in mid-2010, and the 4.2 specification was released in December 2014. At the time of
 1117 this writing, one significant security vulnerability related to 4.0 has been discovered (see Table
 1118 4-1 below). Additionally, few products that support the 4.2 specification are currently available
 1119 for evaluation. As more compliant products become available, additional vulnerabilities will
 1120 possibly be discovered, and additional recommendations will be needed for effectively securing
 1121 Bluetooth low energy devices. Organizations planning to deploy Bluetooth low energy devices
 1122 should carefully monitor developments involving new vulnerabilities, threats, and additional
 1123 security control recommendations.

1124 **4.1 Bluetooth Vulnerabilities**

1125 Table 4-1 provides an overview of a number of known security vulnerabilities associated with
 1126 Bluetooth. The Bluetooth security checklist in Section 4.4 addresses these vulnerabilities.

1127 **NOTE: As mentioned previously, depending on the Bluetooth hardware of a device, it may**
 1128 **be able to perform both BR/EDR/HS and low energy functionalities (dual-mode) or only**
 1129 **low energy functionalities.**

1130 **Table 4-1. Key Problems with Native Bluetooth Security**

1131

	Security Issue or Vulnerability	Remarks	Connections Using Version(s)...
1	Link keys based on unit keys are static and reused for every pairing.	A device that uses unit keys will use the same link key for every device with which it pairs. This is a serious cryptographic key management vulnerability.	1.0 1.1
2	Use of link keys based on unit keys can lead to eavesdropping and spoofing.	Once a device's unit key is divulged (i.e., upon its first pairing), any other device that has the key can spoof that device or any other device with which it has paired. Further, it can eavesdrop on that device's connections whether they are encrypted or not.	1.0 1.1 1.2
3	Security Mode 1 devices never initiate security mechanisms.	Devices that use Security Mode 1 are inherently insecure. For 2.0 and earlier devices, Security Mode 3 (link level security) is highly recommended.	1.0 1.1 1.2 2.0
4	PINs can be too short.	Weak PINs, which are used to protect the generation of link keys during pairing, can be easily guessed. People have a tendency to select short PINs.	1.0 1.1 1.2 2.0

	Security Issue or Vulnerability	Remarks	Connections Using Version(s)...
5	PIN management and randomness is lacking.	Establishing use of adequate PINs in an enterprise setting with many users may be difficult. Scalability problems frequently yield security problems. The best alternative is for one of the devices being paired to generate the PIN using its random number generator.	1.0 1.1 1.2 2.0
6	The encryption keystream repeats after 23.3 hours of use.	As shown in Figure 3-7, the encryption keystream is dependent on the link key, EN_RANDOM, Master BD_ADDR, and Clock. Only the Master's clock will change during a particular encrypted connection. If a connection lasts more than 23.3 hours, the clock value will begin to repeat, hence generating an identical keystream to that used earlier in the connection. Repeating a keystream is a serious cryptographic vulnerability that would allow an attacker to determine the original plaintext.	1.0 1.1 1.2 2.0
7	Just Works association model does not provide MITM protection during pairing, which results in an unauthenticated link key.	For highest security, BR/EDR devices should require MITM protection during SSP and refuse to accept unauthenticated link keys generated using Just Works pairing.	2.1 3.0 4.0 4.1 4.2
8	SSP ECDH key pairs may be static or otherwise weakly generated.	Weak ECDH key pairs minimize SSP eavesdropping protection, which may allow attackers to determine secret link keys. All devices should have unique, strongly-generated ECDH key pairs that change regularly.	2.1 3.0 4.0 4.1 4.2
9	Static SSP passkeys facilitate MITM attacks.	Passkeys provide MITM protection during SSP. Devices should use random, unique passkeys for each pairing attempt.	2.1 3.0 4.0 4.1 4.2
10	Security Mode 4 devices (i.e., 2.1 or later) are allowed to fall back to any other security mode when connecting with devices that do not support Security Mode 4 (i.e., 2.0 and earlier).	The worst-case scenario would be a device falling back to Security Mode 1, which provides no security. NIST strongly recommends that a Security Mode 4 device fall back to Security Mode 3 in this scenario.	2.1 3.0 4.0 4.1 4.2
11	Attempts for authentication are repeatable.	A mechanism needs to be included in Bluetooth devices to prevent unlimited authentication requests. The Bluetooth specification requires an exponentially increasing waiting interval between successive authentication attempts. However, it does not require such a waiting interval for authentication challenge requests, so an attacker could collect large numbers of challenge responses (which are encrypted with the secret link key) that could leak information about the secret link key.	All

	Security Issue or Vulnerability	Remarks	Connections Using Version(s)...
12	The master key used for broadcast encryption is shared among all piconet devices.	Secret keys shared amongst more than two parties facilitate impersonation attacks.	1.0 1.1 1.2 2.0 2.1 3.0
13	The E0 stream cipher algorithm used for Bluetooth BR/EDR encryption is relatively weak.	FIPS-approved encryption can be achieved by layering application-level FIPS-approved encryption over the Bluetooth BR/EDR encryption. Note that Bluetooth low energy uses AES-CCM.	1.0 1.1 1.2 2.0 2.1 3.0 4.0
14	BR/EDR privacy may be compromised if the Bluetooth device address (BD_ADDR) is captured and associated with a particular user.	Once the BD_ADDR is associated with a particular user, that user's activities and location could be tracked. For low energy, address privacy can be implemented to reduce this risk.	1.0 1.1 1.2 2.0 2.1 3.0
15	Low energy privacy may be compromised if the Bluetooth address is captured and associated with a particular user.	For low energy, address privacy can be implemented to reduce this risk.	4.0 4.1 4.2
16	Device authentication is simple shared-key challenge/response.	One-way-only challenge/response authentication is subject to MITM attacks. Bluetooth provides for mutual authentication, which should be used to provide verification that devices are legitimate.	1.0 1.1 1.2 2.0 2.1 3.0
17	Low energy legacy pairing provides no passive eavesdropping protection.	If successful, eavesdroppers can capture secret keys (i.e., LTK, CSRK, IRK) distributed during low energy pairing. ²⁸	4.0 4.1
18	Low energy Security Mode 1 Level 1 does not require any security mechanisms (i.e., no authentication or encryption).	Similar to BR/EDR Security Mode 1, this is inherently insecure. Low energy Security Mode 1 Level 4 (authenticated pairing and encryption) is highly recommended instead.	4.0 4.1 4.2
19	Link keys can be stored improperly.	Link keys can be read or modified by an attacker if they are not securely stored and protected via access controls.	All
20	Strengths of the pseudo-random number generators (PRNG) are not known.	The Random Number Generator (RNG) may produce static or periodic numbers that may reduce the effectiveness of the security mechanisms. Bluetooth implementations should use strong PRNGs based on NIST standards.	All

²⁸ Just capturing the Pairing procedure lets you crack the STK and decrypt the “securely” transmitted LTK, CSRK, and IRK for low energy. For more information see Crackle, Project Ubertooth and the work from Mike Ryan referenced in Appendix D.

	Security Issue or Vulnerability	Remarks	Connections Using Version(s)...
21	Encryption key length is negotiable.	The 3.0 and earlier specifications allow devices to negotiate encryption keys as small as one byte. Bluetooth low energy requires a minimum key size of seven bytes. NIST strongly recommends using Secure Connections Only Mode which requires the full 128-bit key strength (AES-CCM) for both BR/EDR and low energy.	1.0 1.1 1.2 2.0 2.1 3.0
22	No user authentication exists.	Only device authentication is provided by the specification. Application-level security, including user authentication, can be added via overlay by the application developer.	All
23	End-to-end security is not performed.	Only individual links are encrypted and authenticated. Data is decrypted at intermediate points. End-to-end security on top of the Bluetooth stack can be provided by use of additional security controls.	All
24	Security services are limited.	Audit, non-repudiation, and other services are not part of the standard. If needed, these services can be incorporated in an overlay fashion by the application developer.	All
25	Discoverable and/or connectable devices are prone to attack.	Any BR/EDR/HS device that must go into discoverable or connectable mode to pair or connect should only do so for a minimal amount of time. A device should not be in discoverable or connectable mode all the time.	All
26	The Just Works pairing method provides no MITM protection.	MITM attackers can capture and manipulate data transmitted between trusted devices. Low energy devices should be paired in a secure environment to minimize the risk of eavesdropping and MITM attacks. Just Works pairing should not be used for low energy.	4.0 4.1 4.2
27	With two already paired BR/EDR/HS devices, mutual authentication may not always happen with Security Mode 3 and 4	With two devices already paired, if device A is the authentication initiator to B, encryption setup will begin after that initial authentication and the success of encryption setup was good enough to satisfy B such that B never bothers to attempt to authenticate A.	1.0 1.1 1.2 2.0 2.1 3.0

1132
1133

1134 **4.2 Bluetooth Threats**

1135 Bluetooth offers several benefits and advantages, but the benefits are not provided without risk.
1136 Bluetooth and associated devices are susceptible to general wireless networking threats, such as
1137 denial of service attacks, eavesdropping, MITM attacks, message modification, and resource
1138 misappropriation,²⁹ and are also threatened by more specific Bluetooth related attacks, such as
1139 the following:

- 1140 ▪ **Bluesnarfing.** Bluesnarfing³⁰ enables attackers to gain access to a Bluetooth enabled device by
1141 exploiting a firmware flaw in older (circa 2003) devices. This attack forces a connection to a
1142 Bluetooth device, allowing access to data stored on the device including the device's international
1143 mobile equipment identity (IMEI). The IMEI is a unique identifier for each device that an attacker
1144 could potentially use to route all incoming calls from the user's device to the attacker's device.
- 1145 ▪ **Bluejacking.** Bluejacking is an attack conducted on Bluetooth enabled mobile devices, such as cell
1146 phones. An attacker initiates bluejacking by sending unsolicited messages to the user of a Bluetooth
1147 enabled device. The actual messages do not cause harm to the user's device, but they may entice the
1148 user to respond in some fashion or add the new contact to the device's address book. This message-
1149 sending attack resembles spam and phishing attacks conducted against email users. Bluejacking can
1150 cause harm when a user initiates a response to a bluejacking message sent with a harmful intent.
- 1151 ▪ **Bluebugging.** Bluebugging³¹ exploits a security flaw in the firmware of some older (circa 2004)
1152 Bluetooth devices to gain access to the device and its commands. This attack uses the commands of
1153 the device without informing the user, allowing the attacker to access data, place phone calls,
1154 eavesdrop on phone calls, send messages, and exploit other services or features offered by the device.
- 1155 ▪ **Car Whisperer.** Car Whisperer³² is a software tool developed by European security researchers that
1156 exploits the use of a standard (non-random) passkey in hands-free Bluetooth car kits installed in
1157 automobiles. The Car Whisperer software allows an attacker to send to or receive audio from the car
1158 kit. An attacker could transmit audio to the car's speakers or receive audio (eavesdrop) from the
1159 microphone in the car.
- 1160 ▪ **Denial of Service.** Like other wireless technologies, Bluetooth is susceptible to DoS attacks. Impacts
1161 include making a device's Bluetooth interface unusable and draining the device's battery. These types
1162 of attacks are not significant and, because of the proximity required for Bluetooth use, can usually be
1163 easily averted by simply moving out of range.
- 1164 ▪ **Fuzzing Attacks.** Bluetooth fuzzing attacks consist of sending malformed or otherwise non-
1165 standard data to a device's Bluetooth radio and observing how the device reacts. If a device's
1166 operation is slowed or stopped by these attacks, a serious vulnerability potentially exists in the
1167 protocol stack.
- 1168 ▪ **Pairing Eavesdropping.** PIN/Legacy Pairing (Bluetooth 2.0 and earlier) and low energy
1169 Legacy Pairing are susceptible to eavesdropping attacks. The successful eavesdropper who

²⁹ Additional information on general wireless security threats is available in Section 3 of NIST SP 800-48 Revision 1, *Guide to Securing Legacy IEEE 802.11 Wireless Networks* (<http://csrc.nist.gov/publications/nistpubs/800-48-rev1/SP800-48r1.pdf>).

³⁰ http://trifinite.org/trifinite_stuff_bluesnarf.html

³¹ http://trifinite.org/trifinite_stuff_bluebug.html

³² http://trifinite.org/trifinite_stuff_carwhisperer.html

1170 collects all pairing frames can determine the secret key(s) given sufficient time, which allows
1171 trusted device impersonation and active/passive data decryption.

1172 ▪ **Secure Simple Pairing Attacks.** A number of techniques can force a remote device to use Just
1173 Works SSP and then exploit its lack of MITM protection (e.g., the attack device claims that it has no
1174 input/output capabilities). Further, fixed passkeys could allow an attacker to perform MITM attacks
1175 as well.

1176 4.3 Risk Mitigation and Countermeasures

1177 Organizations should mitigate risks to their Bluetooth implementations by applying
1178 countermeasures to address specific threats and vulnerabilities. Some of these countermeasures
1179 cannot be achieved through security features built into the Bluetooth specifications. The
1180 countermeasures recommended in the checklist in Section 4.4 do not guarantee a secure
1181 Bluetooth environment and cannot prevent all adversary penetrations. In addition, security comes
1182 at a cost—expenses related to security equipment, inconvenience, maintenance, and operation.
1183 Each organization should evaluate the acceptable level of risk based on numerous factors, which
1184 will affect the level of security implemented by that organization. To be effective, Bluetooth
1185 security should be incorporated throughout the entire lifecycle of Bluetooth solutions.³³

1186 FIPS Publication (PUB) 199 establishes three security categories—low, moderate, and high—
1187 based on the potential impact of a security breach involving a particular system. NIST SP 800-53
1188 provides recommendations for minimum security controls for information systems based on the
1189 FIPS PUB 199 impact categories.³⁴ The recommendations in NIST SP 800-53 should be helpful
1190 to organizations in identifying the controls needed to protect Bluetooth implementations in
1191 general, which should be used in addition to the specific recommendations for Bluetooth
1192 implementations listed in this document.

1193 The first line of defense is to provide an adequate level of knowledge and understanding for
1194 those who will deal with Bluetooth enabled devices. Organizations using Bluetooth should
1195 establish and document security policies that address the use of Bluetooth enabled devices and
1196 users' responsibilities. Organizations should include awareness-based education to support staff
1197 understanding and knowledge of Bluetooth. Policy documents should include a list of approved
1198 uses for Bluetooth and the type of information that may be transferred over Bluetooth networks.
1199 The security policy should also specify a proper password usage scheme. When feasible, a
1200 centralized security policy management approach should be used in coordination with an
1201 endpoint security product installed on the Bluetooth devices to ensure that the policy is locally
1202 and universally enforced.

1203 The general nature and mobility of Bluetooth enabled devices increases the difficulty of
1204 employing traditional security measures across the enterprise. Nevertheless, a number of
1205 countermeasures can be enacted to secure Bluetooth devices and communications, ranging from

³³ For more information about technology lifecycles, see NIST SP 800-64, *Security Considerations in the Information System Development Life Cycle* (<http://csrc.nist.gov/publications/PubsSPs.html#800-64>).

³⁴ FIPS PUB 199, *Standards for Security Categorization of Federal Information and Information Systems*, is available at <http://csrc.nist.gov/publications/fips/fips199/FIPS-PUB-199-final.pdf>. NIST SP 800-53 Revision 4, *Security and Privacy Controls for Federal Information Systems and Organizations*, is available at <http://csrc.nist.gov/publications/PubsSPs.html#800-53>.

1206 distance and power output to general operation practices. Several countermeasures that could be
1207 employed are provided in the checklist in Section 4.4.

1208 **4.4 Bluetooth Security Checklist**

1209 Table 4-2 provides a Bluetooth security checklist with guidelines and recommendations for
1210 creating and maintaining secure Bluetooth piconets.

1211 For each recommendation or guideline in the checklist, a justification column lists areas of
1212 concern for Bluetooth devices, the security threats and vulnerabilities associated with those
1213 areas, risk mitigations for securing the devices from these threats, and vulnerabilities. In
1214 addition, for each recommendation three checklist columns are provided.

- 1215 ▪ The first column, the *Recommended Practice* column, if checked, means that this entry represents a
1216 recommendation for all organizations.
 - 1217 ▪ The second column, the *Should Consider* column, if checked, means that the entry's recommendation
1218 should be considered carefully by an organization for one or more of the following reasons:
 - 1219 • First, implementing the recommendation may provide a higher level of security for the
1220 wireless environment by offering some additional protection.
 - 1221 • Second, the recommendation supports a defense-in-depth strategy.
 - 1222 • Third, it may have significant performance, operational, or cost impacts. In summary, if the
1223 *Should Consider* column is checked, organizations should carefully consider the option and
1224 weigh the costs versus the benefits.
 - 1225 ▪ The last column, *Status*, is intentionally left blank to allow organization representatives to use this
1226 table as a true checklist. For instance, an individual performing a wireless security audit in a
1227 Bluetooth environment can quickly check off each recommendation for the organization, asking,
1228 "Have I done this?"
 - 1229 ▪
- 1230

1231

Table 4-2. Bluetooth Piconet Security Checklist

	Security Recommendation	Security Need, Requirement, or Justification	Checklist		
			Recommended Practice	Should Consider	Status
Management Recommendations					
1	Develop an organizational wireless security policy that addresses Bluetooth wireless technology.	A security policy is the foundation for all other countermeasures.	✓		
2	Ensure that Bluetooth users on the network are made aware of their security-related responsibilities regarding Bluetooth use.	A security awareness program helps users to follow practices that help prevent security incidents.	✓		
3	Perform comprehensive security assessments at regular intervals to fully understand the organization's Bluetooth security posture.	Assessments help identify Bluetooth devices being used within the organization and help ensure the wireless security policy is being followed.	✓		
4	Ensure that wireless devices and networks involving Bluetooth are fully understood from an architecture perspective and documented accordingly.	Bluetooth enabled devices can contain various networking technologies and interfaces, allowing connections to local and wide area networks. An organization should understand the overall connectivity of each device to identify possible risks and vulnerabilities. These risks and vulnerabilities can then be addressed in the wireless security policy.	✓		
5	Provide users with a list of precautionary measures they should take to better protect handheld Bluetooth devices from theft.	The organization and its employees are responsible for its wireless technology components because theft of those components could lead to malicious activities against the organization's information system resources.	✓		
6	Maintain a complete inventory of all Bluetooth enabled wireless devices and addresses (BD_ADDRs).	A complete inventory list of Bluetooth enabled wireless devices can be referenced when conducting an audit that searches for unauthorized use of wireless technologies.		✓	
Technical Recommendations					
7	Change the default settings of the Bluetooth device to reflect the organization's security policy.	Because default settings are generally not secure, a careful review of those settings should be performed to ensure that they comply with the organizational security policy. For example, the default device name should usually be changed to be non-descriptive (i.e., so that it does not reveal the platform type).	✓		

	Security Recommendation	Security Need, Requirement, or Justification	Checklist		
			Recommended Practice	Should Consider	Status
8	Set Bluetooth devices to the lowest necessary and sufficient power level so that transmissions remain within the secure perimeter of the organization.	Setting Bluetooth devices to the lowest necessary and sufficient power level ensures a secure range of access to authorized users. The use of Class 1 devices, as well as external amplifiers or high-gain antennas, should be avoided because of their extended range.	✓		
9	Choose PIN codes that are sufficiently random, long and private. Avoid static and weak PINs, such as all zeroes.	PIN codes should be random so that malicious users cannot easily guess them. Longer PIN codes are more resistant to brute force attacks. For Bluetooth 2.0 (or earlier) devices, an eight-character alphanumeric PIN should be used, if possible. The use of a fixed PIN is not acceptable.	✓		
10	Ensure that link keys are not based on unit keys.	The use of shared unit keys can lead to successful spoofing, MITM, and eavesdropping attacks. The use of unit keys for security was deprecated in Bluetooth v1.2.	✓		
11	For 2.1 and later devices using SSP, avoid using the “Just Works” association model. The device must verify that an authenticated link key was generated during pairing.	The “Just Works” association model does not provide MITM protection. Devices that only support Just Works (e.g., devices that have no input/output capability) should not be procured if similarly qualified devices that support one of the other association models (i.e., Numeric Comparison, OOB, or Passkey Entry) are available.	✓		
12	For 2.1 and later devices using SSP, random and unique passkeys must be used for each pairing based on the Passkey Entry association model.	If a static passkey is used for multiple pairings, the MITM protection provided by the Passkey Entry association model is reduced.	✓		
13	A Bluetooth 2.1 or later device using Security Mode 4 must fall back to Security Mode 3 for backward compatibility with 2.0 and earlier devices (i.e., for devices that do not support Security Mode 4).	The Bluetooth specifications allow a 2.1 device to fall back to any security mode for backward compatibility. This allows the option of falling back to Security Modes 1-3. As discussed earlier, Security Mode 3 provides the best security.	✓		
14	4.0 and 4.1 devices and services using low energy technologies should use Security Mode 1 Level 3 whenever possible. Low energy Security Mode 1 Level 3 provides the highest security available for 4.0 and 4.1 low energy devices	Other low energy security modes allow unauthenticated pairing and/or no encryption.	✓		

	Security Recommendation	Security Need, Requirement, or Justification	Checklist		
			Recommended Practice	Should Consider	Status
15	Bluetooth 4.2 devices and services using low energy functionality should use Security Mode 1 Level 4 whenever possible. Low energy Security Mode 1 Level 4 implements Secure Connections mode and provides the highest security available for 4.2 low energy devices.	If Security Mode 1 Level 4 is not available, recommend using Security Mode 1 Level 3 instead	✓		
16	4.1 BR/EDR devices and services should use Security Mode 4, Level 4 whenever possible, as it provides the highest security available for 4.1 and later BR/EDR devices.	If Security Mode 4 Level 4 is not available, recommend using Security Mode 3.	✓		
17	Unneeded and unapproved service and profiles should be disabled.	Many Bluetooth stacks are designed to support multiple profiles and associated services. The Bluetooth stack on a device should be locked down to ensure only required and approved profiles and services are available for use.	✓		
18	Bluetooth devices should be configured by default as undiscoverable and remain undiscoverable except as needed for pairing.	This prevents visibility to other Bluetooth devices except when discovery is absolutely required. In addition, the default Bluetooth device names sent during discovery should be changed to non-identifying values.	✓		
19	Invoke link encryption for all Bluetooth connections.	Link encryption should be used to secure all data transmissions during a Bluetooth connection; otherwise, transmitted data is vulnerable to eavesdropping.	✓		
20	If multi-hop wireless communication is being used, ensure that encryption is enabled on every link in the communication chain.	One unsecured link results in compromising the entire communication chain.	✓		
21	Ensure device mutual authentication is performed for all connections.	Mutual authentication is required to provide verification that all devices on the network are legitimate.	✓		
22	Enable encryption for all broadcast transmissions (Encryption Mode 3).	Broadcast transmissions secured by link encryption provide a layer of security that protects these transmissions from user interception for malicious purposes.	✓		
23	Configure encryption key sizes to the maximum allowable.	Using maximum allowable key sizes provides protection from brute force attacks.	✓		

	Security Recommendation	Security Need, Requirement, or Justification	Checklist		
			Recommended Practice	Should Consider	Status
24	Bluetooth devices must prompt the user to authorize all incoming Bluetooth connection requests before allowing any incoming connection request to proceed.	Users must also never accept connections, files, or other objects from unexpected, unknown, or untrusted sources.	✓		
25	Use application-level authentication and encryption atop the Bluetooth stack for sensitive data communication.	Bluetooth devices can access link keys from memory and automatically connect with previously paired devices. Incorporating application-level software that implements authentication and encryption will add an extra layer of security. Passwords and other authentication mechanisms, such as biometrics and smart cards, can be used to provide user authentication for Bluetooth devices. Employing higher layer encryption (particularly FIPS 140 validated) over the native encryption will further protect the data in transit.		✓	
26	Deploy user authentication overlays such as biometrics, smart cards, two-factor authentication, or public key infrastructure (PKI).	Implementing strong authentication mechanisms can minimize the vulnerabilities associated with passwords and PINs.		✓	
Operational Recommendations					
27	Ensure that Bluetooth capabilities are disabled when they are not in use.	Bluetooth capabilities should be disabled on all Bluetooth devices, except when the user explicitly enables Bluetooth to establish a connection. This minimizes exposure to potential malicious activities. For devices that do not support disabling Bluetooth (e.g., headsets), the entire device should be shut off when not in use.	✓		
28	Perform pairing as infrequently as possible, ideally in a secure area where attackers cannot realistically observe the passkey entry and intercept Bluetooth pairing messages. (Note: A "secure area" is defined as a non-public area that is indoors away from windows in locations with physical access controls.) Users should not respond to any messages requesting a PIN, unless the user has initiated a pairing and is certain the PIN request is being sent by one of the user's devices.	Pairing is a vital security function and requires that users maintain a security awareness of possible eavesdroppers. If an attacker can capture the transmitted frames associated with pairing, determining the link key is straightforward for pre-2.1 and 4.0 devices since security is solely dependent on PIN entropy and length. This recommendation also applies to 2.1/3.0 devices, although similar eavesdropping attacks against SSP have not yet been documented.	✓		

	Security Recommendation	Security Need, Requirement, or Justification	Checklist		
			Recommended Practice	Should Consider	Status
29	A BR/EDR service-level security mode (i.e., Security Mode 2 or 4) should only be used in a controlled and well-understood environment.	Security Mode 3 provides link-level security prior to link establishment, while Security Modes 2 and 4 allow link-level connections before any authentication or encryption is established. NIST highly recommends that devices use Security Mode 3.	✓		
30	Ensure that portable devices with Bluetooth interfaces are configured with a password.	This helps prevent unauthorized access if the device is lost or stolen.	✓		
31	In the event a Bluetooth device is lost or stolen, users should immediately delete the missing device from the paired device lists of all other Bluetooth devices.	This policy will prevent an attacker from using the lost or stolen device to access another Bluetooth device owned by the user(s).	✓		
32	Install antivirus software on Bluetooth enabled hosts that support such host-based security software.	Antivirus software should be installed to ensure that known malware is not introduced to the Bluetooth network.	✓		
33	Fully test and regularly deploy Bluetooth software and firmware patches and upgrades.	Newly discovered security vulnerabilities of vendor products should be patched to prevent malicious and inadvertent exploits. Patches should be fully tested before implementation to confirm that they are effective.	✓		
34	Users should not accept transmissions of any kind from unknown or suspicious devices. These types of transmissions include messages, files, and images.	With the increase in the number of Bluetooth enabled devices, it is important that users only establish connections with other trusted devices and only accept content from these trusted devices.	✓		
35	Fully understand the impacts of deploying any security feature or product prior to deployment.	To ensure a successful deployment, an organization should fully understand the technical, security, operational, and personnel requirements prior to implementation.	✓		
36	Designate an individual to track the progress of Bluetooth security products and standards (perhaps via the Bluetooth SIG) and the threats and vulnerabilities with the technology.	An individual designated to track the latest technology enhancements, standards (perhaps via Bluetooth SIG), and risks will help to ensure the continued secure use of Bluetooth.		✓	

1233 Appendix A—Glossary of Terms

1234 Selected terms used in the publication are defined below.

1235 **Access Point (AP):** A device that logically connects wireless client devices operating in
1236 infrastructure to one another and provides access to a distribution system, if connected, which is
1237 typically an organization's enterprise wired network.

1238 **Ad Hoc Network:** A wireless network that allows easy connection establishment between
1239 wireless client devices in the same physical area without the use of an infrastructure device, such
1240 as an access point or a base station.

1241 **Claimant:** The Bluetooth device attempting to prove its identity to the verifier during the
1242 Bluetooth connection process.

1243 **Media Access Control (MAC):** A unique 48-bit value that is assigned to a particular wireless
1244 network interface by the manufacturer.

1245 **Piconet:** A small Bluetooth network created on an ad hoc basis that includes two or more
1246 devices.

1247 **Range:** The maximum possible distance for communicating with a wireless network
1248 infrastructure or wireless client.

1249 **Scatternet:** A chain of piconets created by allowing one or more Bluetooth devices to each be a
1250 slave in one piconet and act as the master for another piconet simultaneously. A scatternet allows
1251 several devices to be networked over an extended distance.

1252 **Verifier:** The Bluetooth device that validates the identity of the claimant during the Bluetooth
1253 connection process.

1254 **Wireless Local Area Network (WLAN):** A group of wireless access points and associated
1255 infrastructure within a limited geographic area, such as an office building or building campus,
1256 that is capable of radio communications. WLANs are usually implemented as extensions of
1257 existing wired LANs to provide enhanced user mobility.

1258 **Wireless Personal Area Network (WPAN):** A small-scale wireless network that requires little
1259 or no infrastructure and operates within a short range. A WPAN is typically used by a few
1260 devices in a single room instead of connecting the devices with cables.

1261

Appendix B—Acronyms and Abbreviations

1262

Selected acronyms and abbreviations used in the publication are defined below.

1263

8DPSK	8 Phase Differential Phase Shift Keying
ACL	Asynchronous Connection-Less
ACO	Authenticated Ciphering Offset
AES	Advanced Encryption Standard
AES-CCM	Advanced Encryption Standard–Counter with CBC-MAC
AES-CMAC	Advanced Encryption Standard-Cipher-based Message Authentication Code
AMP	Alternate MAC/PHY
AP	Access Point
ATT	Attribute Protocol
BR	Basic Rate
CBC-MAC	Cipher Block Chaining - Message Authentication Code (CMAC)
CSA	Core Specification Addendum
CSA5	Core Specification Addendum 5
CSRK	Connection Signature Resolving Key
CTIA	Cellular Telecommunications and Internet Association
dBm	Decibels referenced to one milliwatt
DHK	Diversifier Hiding Key
DHkey	Diffie-Hellman Key
DISA	Defense Information Systems Agency
DIV	Diversifier
DoD	Department of Defense
DoS	Denial of Service
DQPSK	Differential Quaternary Phase Shift Keying
ECDH	Elliptic Curve Diffie-Hellman
EDIV	Encrypted Diversifier
EDR	Enhanced Data Rate
ER	Encryption Root
eSCO	Enhanced Synchronous Connection Oriented
FHSS	Frequency Hopping Spread Spectrum
FIPS	Federal Information Processing Standard
FISMA	Federal Information Security Modernization Act
GFSK	Gaussian Frequency-Shift Keying
GHz	Gigahertz
HCI	Host Controller Interface
HMAC	Hash Message Authentication Code
HS	High Speed
IBC	Iterated Block Cipher
IEEE	Institute of Electrical and Electronics Engineers
ILK	Intermediate Link Key
ILTK	Intermediate Long Term Key
IMEI	International Mobile Equipment Identity

IR	Identity Root
IRK	Identity Resolving Key
ISM	Industrial, Scientific, and Medical
ITL	Information Technology Laboratory
kbps	Kilobits per second
KG	Key Generator
KSG	Key Stream Generator
L2CAP	Logical Link Control and Adaptation Protocol
LAN	Local Area Network
LCP	Link Control Protocol
LFSR	Linear Feedback Shift Register
LLP	Link Layer Protocol
LTK	Long-Term Key
m	Meter
MAC	Media Access Control
Mbps	Megabits per second
MHz	Megahertz
MIC	Message Integrity Check
MITM	Man-in-the-Middle
mW	Milliwatt
NFC	Near Field Communication
NIST	National Institute of Standards and Technology
NVD	National Vulnerability Database
OFDM	Orthogonal Frequency-Division Multiplexing
OMB	Office of Management and Budget
OOB	Out of Band
PC	Personal Computer
PHY	Physical Layer
PIN	Personal Identification Number
PKI	Public Key Infrastructure
PRNG	Pseudo-Random Number Generator
PUB	Publication
Rand	Random Number
RF	Radio Frequency
RFC	Request for Comment
RNG	Random Number Generator
RPA	Resolvable Private Address
RSSI	Received Signal Strength Indication
SAFER	Secure And Fast Encryption Routine
SDP	Service Discovery Protocol
SEG	Security Experts Group
SHA	Secure Hash Algorithm
SIG	Special Interest Group
SP	Special Publication
SRES	Signed Response

SSP	Secure Simple Pairing
STK	Short Term Key
TDM	Time Division Multiplexing
TDMA	Time Division Multiple Access
TK	Temporary Key
USB	Universal Serial Bus
WLAN	Wireless Local Area Network
WPAN	Wireless Personal Area Network

1264

1265 **Appendix C—References**

1266 The list below provides references for the publication.

1267 Bluetooth Special Interest Group, Bluetooth specifications.

1268 <https://www.bluetooth.com/specifications/adopted-specifications>

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1272 Y. Lu, W. Meier, and S. Vaudenay, “The Conditional Correlation Attack: A Practical Attack on
1273 Bluetooth Encryption”, In *Advances of Cryptology, CRYPTO 2005* vol. 3621, pages 97–117,

1274 August 2005. <http://lasecwww.epfl.ch/pub/lasec/doc/LMV05.pdf>

1275 Y. Shaked and A. Wool, “Cracking the Bluetooth PIN”, In *Proc. 3rd USENIX/ACM Conf.*

1276 *Mobile Systems, Applications, and Services (MobiSys)*, pages 39–50, Seattle, WA, June 2005.

1277 http://www.usenix.org/event/mobisys05/tech/full_papers/shaked/shaked.pdf

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1280 **Appendix D—Resources**

1281 The lists below provide examples of resources related to Bluetooth that may be helpful to
1282 readers.

1283 **Documents**

Name	URL
Bluetooth SIG Specifications	http://www.bluetooth.com/specifications/adopted-specifications
FIPS 140-2, <i>Security Requirements for Cryptographic Modules</i>	http://csrc.nist.gov/publications/fips/fips140-2/fips1402.pdf
FIPS 180-4, <i>Secure Hash Standard (SHS)</i>	http://csrc.nist.gov/publications/fips/fips180-4/fips-180-4.pdf
FIPS 197, <i>Advanced Encryption Standard</i>	http://csrc.nist.gov/publications/fips/fips197/fips-197.pdf
FIPS 199, <i>Standards for Security Categorization of Federal Information and Information Systems</i>	http://csrc.nist.gov/publications/fips/fips199/FIPS-PUB-199-final.pdf
GAO-05-383, <i>Information Security: Federal Agencies Need to Improve Controls over Wireless Networks</i>	http://www.gao.gov/new.items/d05383.pdf
NIST SP 800-37 Revision 1, <i>Guide for Applying the Risk Management Framework to Federal Information Systems: A Security Life Cycle Approach</i>	http://dx.doi.org/10.6028/NIST.SP.800-37r1
NIST SP 800-53 Revision 4, <i>Security and Privacy Controls for Federal Information Systems and Organizations</i>	http://dx.doi.org/10.6028/NIST.SP.800-53r4
NIST SP 800-63 Revision 1, <i>Electronic Authentication Guideline</i>	http://dx.doi.org/10.6028/NIST.SP.800-63-2
NIST SP 800-64 Revision 2, <i>Security Considerations in the Information System Development Life Cycle</i>	http://dx.doi.org/10.6028/NIST.SP.800-64r2
NIST SP 800-70 Revision 3, <i>National Checklist Program for IT Products—Guidelines for Checklists Users and Developers</i>	http://dx.doi.org/10.6028/NIST.SP.800-70r3
NIST SP 800-114 Revision 1, <i>User's Guide to Telework and Bring Your Own Device (BYOD) Security</i>	http://dx.doi.org/10.6028/NIST.SP.800-114r1

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1285 **Resource Sites**

Name	URL
Bluetooth Special Interest Group	http://www.bluetooth.com/
Cellular Telecommunications and Internet Association (CTIA)	http://www.ctia.org/
Crackle	http://lacklustre.net/projects/crackle/
FIPS-Validated Cryptographic Modules	http://csrc.nist.gov/groups/STM/cmvp/validation.html
IEEE 802.15 Working Group for Wireless Personal Area Networks	http://www.ieee802.org/15/
NIST National Vulnerability Database (NVD)	http://nvd.nist.gov/
NIST's National Checklist Program	http://checklists.nist.gov/
Project Ubertooth	http://ubertooth.sourceforge.net

Name	URL
Trifinite Group (Bluetooth Security Research)	http://trifinite.org/

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